

1. Introduction

Citizens Telecommunications Companies ("Citizens") submits herewith its Description and Justification ("D&J") in support of its Annual 2006 Access Charge Filing, made under Transmittal No. 167, pursuant to sections 61.41 through 61.49 of the Commission's Rules and relevant Commission orders.¹ This filing is made on behalf of the exchange carriers issuing Citizens Tariff F.C.C. No. 1. In this tariff, four separate rate schedules are maintained. These rate schedules are referred to as Rate Group 1 through Rate Group 4, and correspond to the COSA codes CTC1 through CTC4.

2. Development of Proposed CMT Revenue per Line and PCI Values

Citizens develops the proposed CMT revenue per line values by applying exogenous cost changes to the current CMT per line values. The exogenous cost changes allocated to the CMT basket

¹ See, *Order*, July 2006 Annual Access Charge Tariff Filings, released March 24, 2006, DA 06-649 ("*2006 Filing Order*"); and *Tariff Review Plans*, Material to be Filed in Support of 2006 Annual Tariff Filings, DA 06-650, released March 24, 2006 ("*2006 TRP Order*").

are divided by total EUCL lines to yield an exogenous change per line. The exogenous change per line is then divided by the existing CMT per line to yield an exogenous cost change factor. This factor is multiplied by the existing CMT revenue per line to get the proposed CMT revenue per line. These calculations are shown on Exhibits 2.1-1, 2.2-1, 2.3-1, and 2.4-1 for the four Rate Groups.

Because the effects of $GDP-PI - X$ and g are targeted to the Average Traffic Sensitive Rate, the prospective PCI values for the Traffic Sensitive and Trunking Baskets are calculated by adjusting the existing PCI values for the effects of exogenous cost changes allocated to those baskets plus the amount of ATS targeting allocated to those baskets. Because Citizens achieved its ATS target rates in prior filings, the Traffic Sensitive and Trunking PCI values reflect no ATS targeting. The prospective PCI values for the Special Access Basket are calculated using formula found in §61.45(b) of the Commission's rules. Calculation of PCI values is shown on Exhibits 2.1-2, 2.2-2, 2.3-2, and 2.4-2, for the four Rate

Groups.

Calculation of a "g" factor has in the past been associated with the development of PCIs. The g factor is now used only in ATS targeting, because the CMT basket is measured on the basis of revenues per line. Citizens calculates g factors on Exhibits 2.1-3, 2.2-3, 2.3-3, and 2.4-3 for the four Rate Groups. Because Citizens achieved its ATS target rates in prior filings, there will be no ATS targeting. For purposes of populating the TRP, a zero g factor is used.

3. Exogenous Cost Changes

Citizens has identified exogenous cost changes for changes in Federal Regulatory Fees, Telecommunications Relay Service (TRS) costs, and North American Numbering Plan (NANPA) funding. The amounts that Citizens pays for these obligations are based on percentages of interstate end user revenues. The exogenous cost changes by basket are summarized on Exhibits

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1.1-1 to 1.1-2, 1.2-1 to 1.2-2, 1.3-1 to 1.3-2, and 1.4-1 to 1.4-2 for the four Rate Groups.

As permitted by the Commission², Citizens is including the impact of changes in Federal Regulatory Fees as an exogenous cost with this annual filing. The fee for Fiscal Year 2006 is proposed to be \$0.00256 per interstate end user revenue dollar.³ The funding base to which this factor is applied is the interstate end user revenues for 2005 as reported on Form 499-A. Citizens reduces the funding base by its percentage of non-price cap end user revenues to get the price cap portion of the funding base. The annualized amount of current Federal Regulatory obligation attributable to price caps is computed by multiplying the price cap portion of the funding base by the contribution factor. Citizens makes an exogenous adjustment for the difference between this

² Price Cap Treatment of Regulatory Fees Imposed by Section 9 of the Communications Act, *Order*, DA 94-1119 (October 7, 1994).

³ See, *Notice of Proposed Rulemaking*, released 3/27/06, "Assessment and Collection of

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amount and the amount embedded in current rates. The calculation of the exogenous cost change for Federal Regulatory Fees is shown on Exhibits 1.1-4, 1.2-4, 1.3-4, and 1.4-4 for the four Rate Groups.

On May 12, 2006, the Commission released a *Public Notice*, , DA 06-1031, setting a proposed Telecommunications Relay Services ("TRS") contribution factor for the July 2005 to June 2006 funding period at \$0.00494 per interstate end user revenue dollar.

The funding base to which the this factor is applied is the interstate end user revenues for 2005 as reported on Form 499-A. Citizens reduces the funding base by its percentage of non-price cap end user revenues to get the price cap portion of the funding base. The annualized amount of current TRS obligation attributable to price caps is computed by multiplying the price cap portion of the funding

Regulatory Fees for Fiscal Year 2006", FCC 06-38.

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base by the contribution factor. Citizens makes an exogenous adjustment for the difference between this amount and the amount embedded in current rates.

Calculation of exogenous change for TRS costs is shown on Exhibits 1.1-5, 1.2-5, 1.3-5, and 1.4-5 for the four Rate Groups.

On May 9, 2006, the Commission released a *Public Notice*, DA 06-1000, setting a contribution factor of \$0.000021 per interstate end user revenue dollar to support the North American Numbering Plan Administration (NANPA) for the July 2005 to June 2006 funding period.

The funding base to which this factor is applied is the interstate end user revenues for 2005 as reported on Form 499-A. Citizens reduces the funding base by its percentage of non-price cap end user revenues to get the price cap portion of the funding base. The annualized amount of current NANPA obligation attributable to

price caps is computed by multiplying the price cap portion of the funding base by the contribution factor. Citizens makes an exogenous adjustment for the difference between this amount and the amount embedded in current rates.

Calculation of the exogenous cost change for NANPA payments is shown on Exhibits 1.1-6, 1.2-6, 1.3-6, 1.4-6 for the four Rate Groups.

4. ATS Rate and ATS Targeting

Citizens computes its current ATS rates as the sum of the Switching Component and the Transport Component, which are each computed by dividing the appropriate revenues by their respective minutes. Because Citizens achieved the target rates in prior filings, no targeted reductions are made to the ATS rates.

Citizens supplies the calculation of Transport Minutes used for the calculation of the Average Traffic Sensitive (ATS) rate on Exhibits

2.1-4, 2.2-4, 2.3-4, and 2.4-4 for the four Rate Groups. Exhibits 2.1-5, 2.2-5, 2.3-5, and 2.4-5 display the calculation of the current ATS rate and the aggregate target for the four Rate Groups. Exhibits 2.1-6, 2.2-6, 2.3-6, and 2.4-6 display the calculation of the initial targeting amount for the four Rate Groups. Exhibits 2.1-7, 2.2-7, 2.3-7, and 2.4-7 display the actual targeting amount selected for the four Rate Groups.

5. Development of Proposed EUCL, PICC, and CCL Rates

Initial EUCL, PICC, and CCL rates are computed on Exhibits 2.1-8, 2.2-8, 2.3-8, and 2.4-8 for the four Rate Groups. Any adjustments to EUCL rates needed to avoid over-recovery of the allowed CMT per line are made on Exhibits 2.1-9, 2.2-9, 2.3-9, and 2.4-9 for the four Rate Groups.

As allowed by §61.48(m)(1)(ii) of the Commission's rules, Citizens pools a portion of the July, 2001 reductions to Local Switching revenues in its multi line business EUCL and PICC rates. The

calculation of the maximum allowable multi line business EUCL and PICC rates including pooled revenues is shown on Exhibits 2.1-10, 2.2-10, 2.3-10, and 2.4-10 for the four Rate Groups. The calculation of pooled revenue for use in this computation is shown on Exhibits 2.1-11, 2.2-11, 2.3-11, and 2.4-11 for the four Rate Groups. A holding company level computation of the amount of available pooling revenue, how much may be recovered at each tariff unit, and how much is unrecoverable is shown on Exhibit H-1.

6. Other Rates and Exhibits

Exhibits 3.1-1 through 3.1-19, 3.2-1 through 3.2-19, 3.3-1 through 3.3-19, and 3.4-1 through 3.4-19 display demand quantities, rates at last PCI update, current rates, and proposed rates, and the associated revenue quantities for the four Rate Groups. In the case of the CMT Basket, maximum allowed rates and the corresponding revenues are also shown. For the non-CMT baskets, PCI, SBI, and sub-index calculations are shown.

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Citizens identifies the transmittals in which the current index levels became effective on Exhibits 4.1-1, 4.2-1, 4.3-1, and 4.4-1 for the four Rate Groups, as required by ¶10 of the *2006 TRP Order*. Exhibits 5-1 and 5-2 show services excluded from Price Caps, as required by ¶20 of the *2006 TRP Order*. Calculation of the Pooling Reversal quantities needed for Row 540 of Form TGT-2 of the TRP are developed on Exhibit H-1 for all tariff units commonly owned with Citizens.

As required by ¶19 of the *2006 TRP Order*, Citizens supplies rate detail files for the four Rate Groups in similar format to that provided in previous years. Citizens submits TRPs in the format specified by the *2006 TRP Order* for the four Rate Groups. As with all filings, electronic copies of TRPs are uploaded to the Commission's electronic filing system, which allows any interested person to obtain a copy of the original file submitted.

7. USF Recovery Charge

On June 9, 2006, the Commission released a *Public Notice*, Proposed Third Quarter 2006 Universal Service Contribution Factor, DA 06-1252 ("*3Q06 USF Notice*"). The *3Q06 USF Notice* proposes a universal service contribution factor of 10.5% for the third quarter of 2006. In this filing, Citizens changes its USF Recovery Charge rate element to 10.5% in keeping with the change in the underlying contribution factor.