

NATIONAL EXCHANGE CARRIER ASSOCIATION, INC.

ACCESS SERVICE
TARIFF F.C.C. No. 5

TRANSMITTAL NO. 1635
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VOLUME 1: DESCRIPTION AND JUSTIFICATION

Defines the purpose of the filing, describes the rate structure of the access services and summarizes results.

VOLUME 1-2: TARIFF REVIEW PLAN

VOLUME 2: DEVELOPMENT OF ACCESS ELEMENT REVENUE
REQUIREMENTS

Provides a projection of the companies' interstate investments, expenses, revenues and taxes for the past year cost of service study and test year.

VOLUME 3: DEVELOPMENT OF BASELINE DEMAND AND REVENUES

Provides the development of the demand quantities and revenues for the test year at current rates.

VOLUME 4: COMMON LINE RATE DEVELOPMENT

Describes and documents the procedures used to develop Common Line Rates, Federal Universal Service Charges, and Consumer Broadband-only Loop rates.

VOLUME 5: TRAFFIC SENSITIVE RATE DEVELOPMENT

Describes and documents the procedures to develop recurring and non-recurring rate levels for Switched Access and Special Access services. It also describes the procedures used to develop miscellaneous charges for additional engineering, maintenance and testing of these services, as well as describing the development of Eligible Recovery, ARC rates, and CAF ICC support estimates.

Volume 5

TRAFFIC SENSITIVE RATE DEVELOPMENT

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TRAFFIC SENSITIVE RATE DEVELOPMENT

Section 1

INTRODUCTION

This Volume describes the development of proposed Traffic Sensitive (TS) switched and special access rates. In the *2012 Annual Access Tariff Filing*, NECA capped interstate switched access rates at December 29, 2011 levels in compliance with the *USF/ICC Transformation Order*. In compliance with section 51.909(a)(4), NECA proposes to leave interstate switched access rate caps unchanged in this filing to reflect the de minimis Traffic Sensitive pool composition changes¹ effective July 1, 2021. All interstate switched access rates will remain at June 30, 2021 levels except for the new interstate originating toll free access rates specified in the *8YY Access Charge Reform Order*, as described in Section 4 below.

To develop Access Recovery Charge (ARC) rates as prescribed in the *USF/ICC Transformation Order* as well as special access rates and charges, NECA used forecasted demand quantities developed in Volume 3 in conjunction with data obtained from special data requests. In the case of special access, the rates and charges recover projected test period special access revenue requirements, described in Volume 2. Given the special access projected costs as well as projected demand trends for the upcoming test period, the proposed 2021/2022 special access tariff rates reflect an increase before the billing cycle adjustment of approximately 3.9 percent on average. Individual company rate changes are influenced by their rate band assignments.

¹ *2021 Procedures Order* ¶ 6.

As noted in Volume 1, for this test period 814 study areas are participating in the TS pool, 678 of which are participating in the TS – SW and SP pool and 136 of which are participating in the TS – SW only part of the pool. To develop cost characteristics representative of the TS pool and to facilitate the special access rate development process, the Rate Development Task Group (RDTG) described in Volume 4 was consulted. RDTG participants were asked to complete several special data requests. These companies represent approximately 2.82 percent of total TS pool revenue (see Exhibit 1). The TS pool revenue includes Special Access revenue, Switched Access revenue, Access Recovery Charge revenue, and CAF ICC support revenue as prescribed in the *USF/ICC Transformation Order*.

Section 2 describes the RDTG special studies used to determine labor charges, nonrecurring charges (NRC), Access Service Order, and Access Service Provisioning charges. Section 3 describes procedures used to develop proposed TS special access rates and NECA's special access rate banding. Section 4 describes procedures used to develop proposed switched access rates as prescribed by FCC rules as well as in the *USF/ICC Transformation Order* and *8YY Access Charge Reform Order*.

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TRAFFIC SENSITIVE RATE DEVELOPMENT

Section 2

LABOR CHARGE, NON-RECURRING RATE, AND SPECIAL STUDIES

A. OVERVIEW

This section describes the Labor Rate, Access Service Order, and Access Service Provisioning Studies used in the development of TS non-recurring rates. Non-recurring rates recover service order processing and engineering costs associated with providing access services. As required by the *USF/ICC Transformation Order*, switched access non-recurring rates were capped as of December 29, 2011. NECA proposes to leave switched access non-recurring charges unchanged effective July 1, 2021, to reflect the de minimis impact of pool composition changes as described in Section 1 of this volume. Proposed special access non-recurring charges remain unchanged in this filing.

B. LABOR RATE STUDY AND LABOR CHARGE DEVELOPMENT

1. Description of Labor Charges

Additional Engineering, Additional Labor, and Maintenance of Service charges are designed to recover the costs of using LEC personnel in work activities not otherwise required when providing access service to a customer.

Additional engineering is provided by the LEC at the request of the customer. Additional engineering applies when a customer requests:

- (1) Additional technical information after the LEC has already provided the technical information normally included in the Design Layout Report (DLR);
- (2) Customized service; or
- (3) A design change to a pending order for access service.

Additional labor is provided by the LEC when a customer requests:

- (1) Overtime installation;
- (2) Overtime repair;
- (3) Stand-by testing;
- (4) Additional testing, extraordinary maintenance or repair of facilities connecting to facilities of other LECs, which is in addition to normal effort required; and
- (5) Specific requests involving labor not covered in any other section of the tariff.

The Maintenance of Service charge applies when a customer reports trouble to the LEC for clearance, telephone company personnel are dispatched, and no trouble is found in the LEC's facilities. The Maintenance of Service charge also applies when the LEC dispatches personnel to the customer's premises, and the trouble is in equipment not provided by the LEC.

Additional Engineering, Additional Labor, and Maintenance of Service charges are time sensitive and are billable in half-hour increments or a fraction thereof. They are designed to recover the fully assigned labor costs of the individual performing the task.

The labor rate elements further specify basic, overtime, and premium labor. Basic labor represents work performed during normal work hours. Overtime labor represents work performed on normal workdays, but outside normal work hours, and premium labor represents work performed outside of normal workdays.

Additional labor, when associated with installation and repair, is chargeable only on an overtime or premium basis. Charges for stand-by testing, maintenance with other LECs, and other labor include charges for basic, overtime, and premium labor. These charges apply on a per half-hour basis.

2. Labor Rate Study and Labor Charge Development

NECA worked closely with the RDTG to develop the Labor Rate Study, which is used to develop charges for the following Labor Rate elements described in Section 13 of NECA Tariff F.C.C. No. 5:

- (1) Additional Engineering
- (2) Standby Testing
- (3) Maintenance of Service Testing
- (4) Overtime Installation and Repair

RDTG members completed the Labor Rate Study, which included Labor Rates, Access Service Order, and Access Service Provisioning Studies (see Appendices A, B and C). Please see Volume 5 of the *2019 Annual Filing* for additional details about the Labor Rate Study. Exhibit 2 Workpaper 1 displays a summary of Labor Rates by classification and category.

C. ACCESS SERVICE ORDER STUDY AND SERVICE ORDER CHARGE
DEVELOPMENT

1. Description of Access Service Order NRCs

a. Access Service Order NRC

The Access Service Order NRC is a one-time charge applied to a customer request for installation or moves and rearrangements of Switched Access Service, Special Access Service, and Directory Assistance (DA) Service. This charge is designed to recover the costs of specific work activities from initial receipt of an access service request (ASR) to the point at which provisioning of the circuit begins, as well as service order completion activities associated with the billing process performed after the circuit has been installed. NECA adjusted the Access Service Order NRC to reflect the relative weighting of the different services.

b. Presubscription NRC

The Presubscription NRC is designed to recover the cost of processing changes to an end user's Interexchange Carrier (IXC) selection. This charge applies only after the end user has made an initial IXC choice.

c. Design Change, Service Date Change, and Miscellaneous Service Order NRCs

The Design Change, Service Date Change, and Miscellaneous Service Order NRCs are designed to recover administrative costs associated with receipt of changes to an ASR, issuance of a service order or modification of a pending service order, and updating of company records.

These NRCs apply in addition to labor charges, if required, for Additional Engineering, Additional Labor, and Maintenance of Service. The costs associated with processing the request and billing for service performed are recovered by either the Design Change Charge NRC or the

Miscellaneous Service Order NRC. An Access Service Order NRC is not applicable when a Design Change NRC, a Service Date Change NRC or a Miscellaneous Service Order NRC is applied.

2. Access Service Order Study and Service Order Charge Development

The Access Service Order Study is a time and motion study of the non-capitalized administrative work functions and their associated costs for processing an Access Service Order. The study was developed by NECA, with the assistance of the RDTG. The Access Service Order Study was used to develop the Service Order NRCs for the following categories of service orders:

- (1) NXX Translation
- (2) Access Service (Feature Groups A, B, C, D of Switched Access, DA Trunks, Special Access, or Public Packet Data Network)
- (3) Service Date Change
- (4) Design Change
- (5) Miscellaneous Services

Please see Volume 5 of the *2019 Annual Filing* for additional details about the study.

Exhibit 3, Workpaper 1 displays a summary of the Access Service Order NRC costs and proposed rates.

D. ACCESS SERVICE PROVISIONING STUDY AND SERVICE PROVISIONING
CHARGE DEVELOPMENT

1. Access Activation/Installation NRC Descriptions

a. Switched Access Trunk Activation and Installation NRCs

The Switched Access Trunk Activation NRC is a one-time charge associated with the installation or rearrangement of switched access Feature Group A, B, C, D or DA services. This charge is designed to recover the cost of specific work activities associated with providing new, additional or modified switched access services to an access customer. Activities covered by the switched access NRC include installation and testing of trunks between the customer's serving wire center and either the tandem switch or end office for Direct Trunked Transport, and the installation and testing of trunks between the end office and the tandem switch for Tandem Switched Transport.

The Switched Access Trunk Activation NRC is applied per twenty-four (or fraction thereof) switched access lines or trunks activated for the sole use of the ordering customer and is in addition to the Access Service Order NRC.

Switched Access Installation includes designing, wiring, installing, activating, provisioning and testing facilities. The Switched Access Installation NRC is a one-time charge associated with the installation or service rearrangement of switched access services. The switched access NRC applies on a per entrance facility (EF) basis. NECA historically set switched access installation charges for Voice Grade Two-Wire, Voice Grade Four-Wire, High Capacity DS1, High Capacity DS3, OC3 and OC12 Entrance Facilities equal to proposed special access installation charges for Voice Grade Two-Wire, Voice Grade Four-Wire, High Capacity DS1, High Capacity DS3, OC3, and OC12 Channel Termination installations because the

services provided and costs incurred were identical. The proposed switched access installation charges remain at the same rate levels in this filing to reflect the de minimis impact of pool composition changes, in compliance with the requirements of section 51.909(a)(4).

b. MF Address Signaling to (from) SS7 Signaling Conversion NRC

The Multifrequency (MF) Address Signaling to (from) SS7 Signaling Conversion NRC covers the cost of the customer converting MF signaling to (from) SS7 Signaling on its trunks with Feature Group C (FG C) or Feature Group D (FG D). This charge applies only after the customer has made an initial non-chargeable optional feature choice of signaling type on its trunks. This charge is designed to recover the cost of specific work activities associated with providing modified switched access service(s) to an access customer. Activities covered by the MF Address Signaling to (from) SS7 Signaling Conversion NRC include design, installation, activation, assignment of equipment and facilities, and installation and testing of circuit/equipment.

The MF Address Signaling to (from) SS7 Signaling Conversion NRC is applied per 24 switched access trunks converted when for the sole use of the ordering customer and is in addition to the Access Service Order NRC. The rate proposed in this filing is unchanged to reflect the de minimis impact of pool composition changes in compliance with the requirements of section 51.909(a)(4).

c. Common Channel Signaling (CCS)/Signaling System 7 (SS7) Access Link NRC

Installation of the CCS/SS7 Access Link includes those activities involved in designing, wiring, installing, activating, testing, and provisioning of equipment and facilities used to provide the service. The CCS/SS7 Access Link NRC is a one-time charge associated with installation or service rearrangement of the CCS/SS7 Access Link. The NRC applies per Signaling Entrance

Facility (SEF). The CCS/SS7 Access Link NRC was historically set equal to the proposed special access installation charge for 56.0 kbps service because the services provided and costs incurred are identical. The rate proposed in this filing is unchanged to reflect the de minimis impact of pool composition changes in compliance with the requirements of section 51.909(a)(4).

d. Special Access Installation NRC

Special Access service installation includes designing, wiring, installing, activating, testing, and provisioning of equipment and facilities used to provide the service. Provisioning costs typically vary with the complexity of the service ordered.²

The special access NRC is a one-time charge associated with the installation or service rearrangement of special access services. The special access service NRC applies per channel termination (CT).

2. Description of the Access Service Provisioning Study

The Access Service Provisioning Study, completed by RDTG member companies, is a time and motion study of non-capitalized work functions associated with provisioning or activating Switched Access Service or Special Access Service. The Access Service Provisioning Study is used to develop rates for the categories of service listed below.

- (1) Local Transport - Trunk Activation (Per 24 Trunks, or fraction thereof)
- (2) SS7 Signaling/Trunk Reconfiguration (Per 24 Trunks, or fraction thereof)
- (3) Special Access Voice Grade Service Channel Termination
- (4) Special Access Digital Data Service Channel Termination
- (5) Special Access High Capacity DS1 Service Channel Termination

² Costs are different for each of the following groups of service: Voice Grade 2-wire/4-wire, Digital Data, DS1, DS3, and OC3/OC12.

- (6) Special Access High Capacity DS3 Service Channel Termination
- (7) Special Access SONET Channel Termination
- (8) Special Access Ethernet Channel Termination
- (9) Digital Subscriber Line
- (10) DSL Access Service Connection Function
- (11) Special Access ATM Port
- (12) Special Access Ethernet Port
- (13) Special Access Ethernet Virtual Connections & Extended Ethernet Virtual Connections
- (14) Special Access Frame Relay FRIC or FRAC

The switched access rates developed with this study (the first two listed above) are capped, as prescribed by the *USF/ICC Transformation Order*. As indicated above, NECA proposes to keep the switched access rate level unchanged in this filing to reflect the de minimis impact of pool composition changes.

Please see Volume 5 of the *2019 Annual Filing* for additional details about the Access Service Provisioning Study. Access Service Provisioning NRC costs and proposed rates are displayed in Exhibit 3, Workpapers 2 and 3.

TRAFFIC SENSITIVE RATE DEVELOPMENT

Section 3

SPECIAL ACCESS

A. OVERVIEW

This section describes how unit costs and rates for recurring and non-recurring special access rate elements were developed. For almost all recurring special access rate elements, proposed rates were developed for 50 rate bands.³ Discounts or premiums in the 50 bands are applied to a reference tariff rate for a given rate element to develop the individual rate band rates. Special access rate banding is described in more detail in Section 3N.

Proposed rates conform to Section 69.114 of the Commission's rules, which states proposed rates for "subelements shall be designed to produce total annual revenue that is equal to the projected annual revenue requirement for the Special Access element." In addition, the rule states "charges for individual subelements shall be designed to reflect cost differences among subelements among other factors."⁴ This filing reflects a proposed overall special access rate increase of 3.9 percent before billing cycle effects and 4.0 percent after the billing cycle adjustment.⁵ The proposed average increase for A/SDSL Voice-Data rates is 2.8 percent (before billing cycle effects), with rate reductions for options with download speeds of 200 Mbps, 500 Mbps, and 1 Gbps. Demand for these speeds is low; the impact of these rate reductions on the overall rate change is only 13 basis points.

³ The ETS Interconnected Ethernet Virtual Connection, ETS Low Bit Rate Virtual Circuit Connection, and ETS Port Protection rate elements are not rate banded.

⁴ 47 C.F.R. § 69.114(b)-(d)

⁵ The billing cycle adjustment is described in Volume 1.

The special access rates displayed in Exhibits 5 through 9 are uniform rates. Uniform rates are average rates by service category that reflect the traffic sensitive pool composition and average unit costs at the time of the tariff filings. Therefore, proposed uniform revenues are equivalent to proposed billed revenues. NECA adjusted current uniform rates to reflect changes in pool composition for the new test period.

Section B describes NECA's special access direct cost study. Section C describes unit cost and rate development for optional features and functions. Section D describes NECA's special access unit investment study. Section E describes Frame Relay unit costs and proposed rates. Section F describes Asynchronous Transfer Mode Cell Relay Service unit costs and proposed rates. Section G describes Ethernet Transport Service unit costs and proposed rates. Section H describes Digital Subscriber Line Services unit costs and proposed rates. Section I describes Synchronous Optical Channel Service unit costs and proposed rates. Section J describes Internet Protocol Gateway (IPG) unit costs and proposed rates. Section K describes how other recurring rates are calculated. Section L describes the calculation of part-time monthly recurring rates. Section M describes crossover comparisons. Section N describes special access rate banding methodology. Section O describes the calculation of pool revenue at current rates and the overall Special Access rate change.

B. SPECIAL ACCESS DIRECT COST STUDY

NECA develops a direct cost factor to ensure various proposed rates cover all direct costs plus a share of overhead costs. The direct cost factor and revenue requirement are developed based on the costs underlying NECA's proposed special access service rates. Exhibit 4, Workpaper 1 details the development of the direct cost factor. The first step in developing the factor consists of classifying each Special Access cost component as direct or indirect. The

interstate portion of all Special Access investments categorized under Part 36 as Central Office Equipment or Cable and Wire Facilities related (Accounts 2210 through 2441) were classified as direct. Indirect investments include general support plant (land and buildings) and plant not-in-service. Expenses related to the direct investments are assigned to the direct category (Accounts 6210 through 6441). In addition, Customer Operations expenses related to marketing and services are classified as direct (Accounts 6610 through 6620). Sub-accounts are used to assign Depreciation Expenses (Account 6560), Depreciation Reserve (Account 3100), and Deferred Federal Income Taxes (Account 4340) as either direct or indirect based on associated telephone plant. Finally, other plant-related expenses are assigned as direct or indirect in the same proportions as the related telephone plant. A portion of Return and Federal Income Taxes is also assigned to indirect to account for spare plant capacity. The direct cost factor was calculated by dividing the direct revenue requirement by the direct plant investment.

C. OPTIONAL FEATURES AND FUNCTIONS

Unit investments for the Optional Features and Functions are the same as in the *2020 Annual Access Tariff Filing*. NECA's Special Access Pool Direct Cost Factor from Exhibit 4, Workpaper 1 is applied to the investments to develop the monthly direct costs. The investment and monthly direct costs are displayed in Exhibit 5, Workpaper 1, along with the corresponding proposed uniform rates.

D. SPECIAL ACCESS UNIT INVESTMENT STUDY

NECA uses Electronics and Cable Cost Investment studies to develop estimates of the investment related to channel terminations, channel mileage (terminations and facility), and selected optional features and functions for High Capacity and Synchronous Optical Channel Services. These studies also develop cost estimates for SONET, TDM, ATM, and Ethernet

platforms. For these studies, NECA contracts with Vantage Point Solutions, a telecommunications engineering and consulting firm with a focus on rural service providers.⁶ Investment estimates are based on Vantage Point Solutions' network modernization projects and actual cost information from major equipment vendors. Please see Volume 5 of the *2019 Annual Filing* for additional details on how the equipment costs and copper and fiber costs were developed.

1. Channel Termination and Channel Mileage Direct Costs

The Channel Termination rate elements recover the costs associated with the communications path between a customer designated premises and the serving wire center of that premises. Included as part of the Channel Termination is a standard channel interface arrangement defining the technical characteristics associated with the type of facilities to which the access service is connected at the Point of Termination (POT) and the type of signaling capability, if any. The unit investment for the Channel Termination rate elements consists of a Central Office Equipment component and a Cable and Wire Facilities component. Exhibit 6 Workpaper 1 shows unit investments for the two components. Exhibit 6 Workpaper 2 converts investment levels to monthly direct costs by applying NECA's special access Direct Cost Factor from Exhibit 4, Workpaper 1 and dividing by 12. The monthly direct costs are summed to arrive at the total monthly direct cost for the Channel Termination rate element.

The Channel Mileage rate category recovers the costs associated with the end office equipment and the transmission facilities between the serving wire centers associated with two customer designated premises, between a serving wire center associated with a customer

⁶ More information on Vantage Point Solutions is available on their website: www.vantagepnt.com.

designated premises and a Telephone Company hub, between two Telephone Company hubs, between a serving wire center associated with a customer designated premises and a wire center equipped for Add/Drop Multiplexing (ADM) or between two ADM equipped wire centers.

Channel Mileage rates are made up of the Channel Mileage Facility rate and the Channel Mileage Termination rate. The Channel Mileage Termination rate recovers the cost for end office equipment associated with terminating the facility (i.e., basic circuit equipment and terminations at serving wire centers and hubs). The Channel Mileage Facility rate recovers the per mile cost for the transmission path. Unit investments and monthly direct costs for Channel Mileage Terminations are displayed in Exhibit 6 Workpaper 3, and unit investments and monthly direct costs for Channel Mileage Facility are displayed in Exhibit 6 Workpaper 4.

For analog services, monthly direct costs of CTs, CMTs and CMFs are assumed to be equal to those in the *2020 Annual Access Tariff Filing*, and are displayed in Exhibit 6 Workpaper 5.

E. FRAME RELAY SERVICE

Frame Relay Service transmits variable-length frames of information between local area networks or customer premises equipment on an interstate frame relay network. The rate elements used for cost recovery are an End User Port and Inter-network Customer Port; a Frame Relay Access Connection (FRAC), which connects an end user to a port on the telephone company's frame relay switch via a digital transport facility; a Standard Permanent Virtual Connection (PVC) or Extended PVC, which connects two customer ports or a customer port and a DSL Access Service Connection Point; and a Frame Relay Inter-network Connection (FRIC), which connects the access customer to the telephone company's frame relay switch via a digital

transport facility. Standard and Extended PVCs are offered at a variety of Committed Information Rates. FRACs, FRICs and Ports are offered at a variety of speeds.

Unit investments are converted to annual costs by applying the direct cost factor, described in Section 3B. Monthly costs are calculated by dividing the annual cost by 12. The use of Frame Relay is declining. Volume 5 of the *2013 Annual Access Tariff Filing* contains a more detailed explanation of Frame Relay cost development. A summary of unit investments, annual direct costs, and recurring monthly direct costs is shown in Exhibit 7, Workpaper 1. Non-recurring costs associated with installation and rearrangements are also shown in Exhibit 7, Workpaper 1.

Proposed Frame Relay Service demand, uniform recurring rates, non-recurring rates, and revenues are shown in Exhibit 7, Workpaper 2. Proposed recurring and non-recurring rates are above the corresponding direct costs of the average pool member company.

F. ASYNCHRONOUS TRANSFER MODE CELL RELAY SERVICE (ATM-CRS)

This section describes the methodology used to determine interstate costs for ATM-CRS, which is a connection-oriented service using fixed-length, 53-byte cells to transmit voice, data, and video. The rate elements used for cost recovery are Ports, Virtual Paths, and Virtual Circuit Channels (VCCs). ATM-CRS Ports verify addressing parameters contained in cell headers and transmit the cells between customer premises equipment and the ATM-CRS network. Basic Ports provide a port-only interface to the telephone company's ATM-CRS network and do not include the transport facility between the customer premises equipment and the telephone company's serving wire center. Ethernet-based Ports used in connection with ATM-CRS service, on the other hand, include the fiber optic transport facility between the customer designated premises and the telephone company's serving wire center.

An ATM-CRS Virtual Path is a predefined logical circuit with a fixed amount of bandwidth used to transmit cells between any two Ports located within the telephone company's ATM-CRS network. Virtual Paths are offered with four different traffic routing prioritization parameters, each of which has a different cost.

ATM-CRS VCCs are predefined logical circuits residing within Virtual Paths used to route ATM cells between any two customer designated premises served by the telephone company's ATM-CRS network. Monthly and nonrecurring charges apply only when VCCs are established by the telephone company rather than the customer. Additional monthly and nonrecurring charges apply for the optional Multimedia VCC, which the customer can use to send high speed multimedia transmissions to end user customers who use Asymmetric Digital Subscriber Line (ADSL) Access Service.

Volume 5 of the *2019 Annual Filing* has additional details about the development of ATM-CRS direct costs. All unit investments were converted to monthly direct costs by applying the Direct Cost Factor from Exhibit 4, Workpaper 1 and dividing by 12.⁷

Non-recurring charges for port installations recover one-time costs of installing and testing equipment at the Telephone Company wire center. The non-recurring charges for Virtual Paths recover the costs of setting up a logical circuit on the ATM-CRS network at the customer specified traffic routing prioritization parameter level. The non-recurring charges for VCCs recover the costs of setting up a logical circuit to create an end-to-end communication channel between customer premises within a Virtual Path. The non-recurring charge for the optional DSL Access Service Connection Function recovers the setup costs associated with aggregating

⁷ For MM-VCC, the direct cost per megabit was calculated assuming that on average, an MM-VCC carries eight megabits.

the DSL traffic to the ATM customer's port. The non-recurring charge for the optional ATM-CRS Multimedia VCC at 1 Mbps and 4 Mbps recovers the cost of setting up a logical circuit using shared transport within the telephone company network, between the ATM-CRS customer's customer designated premises and the ADSL end user customer.

Exhibit 7, Workpapers 3 through 5 display the unit investments, monthly direct costs, and nonrecurring costs associated with ATM-CRS. Exhibit 7, Workpaper 6 displays the unit investment, monthly direct cost, and non-recurring cost for the ATM-CRS MM-VCC 1 Mbps and 4 Mbps options.

Average annual demand for Ports, Virtual Paths, traffic routing prioritization parameter levels, and Virtual Circuit Channels. and revenue projections at proposed uniform rates are displayed in Exhibit 7, Workpapers 7 through 9. Demand for ATM-CRS elements was allocated between the monthly plan and the term discount plan using the distribution of the SONET OC3 Channel Termination rate element based on the 2021 Advanced Services Demand Data request. The recurring and non-recurring rates are above the corresponding direct costs of the average pool member company.

G. ETHERNET TRANSPORT SERVICE

Ethernet Transport Service (ETS) is an interstate high speed data transport service allowing the customer to transmit voice, data and video traffic using variable length Ethernet packets. The rate elements for cost recovery are Ports, used to recover costs associated with connecting to the Ethernet network and routing traffic; Channel Terminations, used to recover costs associated with the facility between the customer premises and serving wire center; and Virtual Connections and Virtual Circuit Channels, both of which are used to recover transport costs.

ETS Ports, which may be Basic Ports or Interconnection Ports, validate addressing parameters in packet headers and transmit the packets between the telephone company's ETS network and the customer designated premises. An ETS Basic Port requires an ETS Channel Termination as the transport facility between the ETS Basic Port and the customer designated premises. An ETS Interconnection Port is used to terminate a Special Access facility to the ETS network. The Special Access facility is provided separately from ETS Service.

Rates for ETS Ethernet Virtual Connections (EVCs) recover the cost of a shared transmission path for the ETS customer to transmit packets between any two ETS Ports on the telephone company's ETS network. Rates for ETS Extended Ethernet Virtual Connections (E-EVCs), on the other hand, recover the cost of a shared transmission path between an ETS Port in the telephone company's ETS network and the Ethernet network of another telephone company in an adjacent serving territory. Rates for optional ETS Multimedia Virtual Circuit Channels (MM-VCCs) recover the cost of a high-speed transmission path between the customer designated premises and the premises of an end user customer who uses tariffed DSL Access Service provided by the telephone company. (The One-Way ETS MM-VCC is available with ADSL Access Service and the Two-Way ETS MM-VCC is available with ADSL and Symmetric Digital Subscriber Line [SDSL] Access Service.)

To develop direct costs for ETS, NECA worked with members of the RDTG who were investing in the deployment of Ethernet-based services, as well as with Ethernet equipment vendors. Based on data collected from these sources, NECA built a model to develop the unit investment per network element for deploying ETS.

Exhibit 7, Workpapers 10 through 17 display unit investments, monthly direct costs and nonrecurring costs associated with ETS. Workpaper 10 displays the unit investments and costs

for both the ETS Basic Ports and the ETS Interconnection Ports. NECA converted unit investment per port to a monthly direct cost per port using the Direct Cost Factor in Exhibit 4, Workpaper 1.

Exhibit 7 Workpaper 11 displays the investment and costs for ETS Channel Terminations. Copper-based channel termination equipment includes modems at the central office and the customer premises, copper pairs, other outside plant infrastructure when applicable (poles and conduit) and other customer premises equipment associated with the provision of the telephone company's regulated service, such as cabinet and power supply. Fiber-based channel termination equipment includes SWC and customer premises' electrical-to-optical converters, fiber pairs, outside plant, and other premises equipment such as cabinet and power supply.

Exhibit 7 Workpaper 12 displays the unit investments and monthly direct costs for ETS EVCs and ETS E-EVCs. The circuit equipment includes electrical to optical converters, transceivers, add-drop multiplexers, SONET transmission terminals, and Wave Division Multiplexers. The interoffice facilities include fiber and the facility infrastructure of telephone poles, conduits, etc. Based on RDTG input, no related costs were identified for intraswitch ETS EVCs.

Exhibit 7 Workpaper 12 also displays the transport capacity cost per Mbps for ETS I-EVCs. The transport capacity cost per Mbps is an overall average based on three different deployment methods for ETS I-EVCs: new Ethernet facility investments, leased Ethernet facility, and Ethernet over SONET facility investments.

Exhibit 7 Workpaper 13 is similar to Workpaper 12 for higher speeds ranging from 2.5 Gbps to 10 Gbps.

Exhibit 7 Workpaper 14 displays the average monthly direct costs for the ETS CoS optional feature. The investment for the ETS CoS feature on intraswitch EVCs includes software and hardware for a system to test and monitor the EVC performance. The investment for the ETS feature on interswitch EVCs is incremental to the EVC investment displayed in Exhibit 7 Workpapers 12 and 13. It was developed by applying Real Time and Near Real Time factors to the EVC investment to account for the extra bandwidth reserved to support the CoS level, and then adding the testing and monitoring cost.

Exhibit 7 Workpaper 15 displays unit investments and monthly direct costs per Mbps for both One-Way and Two-Way ETS MM-VCCs. An ETS MM-VCC is a transmission of data or video from a service provider to an end user subscribing to its service. Exhibit 7 Workpaper 15 also displays the unit investment and monthly direct cost for ETS LBR-VCCs. The unit investment is based on the unit investment for ETS EVCs as displayed earlier in Exhibit 7 Workpaper 12. Exhibit 7 Workpaper 15 also displays the unit investment and monthly direct cost for the ETS Port Protection Feature for speeds up to 1 Gbps and speeds between 2.5 Gbps and 10 Gbps, for Basic Ports and associated Channel Terminations of 300 feet or less as well as associated Channel Terminations greater than 300 feet.

Exhibit 7 Workpaper 16 displays unit investments and monthly direct costs for the ETS Bandwidth Add-On feature, which enables the ETS customer to increase bandwidth in 10 Mbps increments for certain ETS elements. For Basic Ports, CTs, EVCs, and E-EVCs, a weighted average investment per Mbps for speeds between 50 Mbps and 750Mbps was developed. It was then converted to a monthly direct cost per 10 Mbps increment by multiplying by the direct cost factor, dividing by 12 and multiplying by 10. For I-EVCs, monthly costs per Mbps were multiplied by 10 to arrive at a monthly direct cost per 10 Mbps increment. The second page of

Exhibit 7 Workpaper 16 displays unit investments and monthly direct costs for the 500 Mbps option of the ETS Bandwidth Add-On feature.

Exhibit 7 Workpaper 17 displays non-recurring costs associated with provisioning ETS basic ports, interconnection ports, channel terminations, EVCs, E-EVCs, the DSL access service connection point option, and the ETS MM-VCC. Non-recurring charges for ETS network element installations recover the one-time costs of installing and testing equipment at telephone company wire centers and/or between the wire centers. Non-recurring charges for ETS EVCs and ETS E-EVCs recover the one-time costs of setting up logical associations across transmission paths to transmit packets between ETS ports at the telephone company SWCs. For the ETS MM-VCC non-recurring rate, the hourly labor rate is taken from Exhibit 2 Workpaper 1, and the labor hours are taken from RDTG survey results.

Exhibit 7, Workpapers 18 through 22 display proposed uniform recurring rates, nonrecurring rates, demand, and revenues for ETS network elements. Demand for ETS elements was allocated between the monthly plan and the term discount plan using a distribution based on the 2021 Advanced Services Demand Data Request. Workpaper 23 summarizes test period revenue at proposed uniform rates. The proposed rates are above the corresponding direct unit costs of the average pool company. Workpaper 24 summarizes test period revenue at current uniform rates.

H. DIGITAL SUBSCRIBER LINE (DSL) SERVICES

Digital Subscriber Line Access Services, commonly referred to as Broadband Access Services, permit customers to access the Internet or other telecommunications services provider at high data transmissions speeds using local exchange service facilities, including, but not limited to, copper loops, hybrid copper-fiber loops, fiber-to-the-curb, fiber-to-the-premises, or

any other type of wireline facilities, including those using DSL, as well as fixed wireless technologies. With ADSL Access Service, the transmission speed from the ADSL Access Service customer premises to the network (upstream speed) is different from the speed in the opposite direction (downstream speed). With SDSL Access Service, the upstream and downstream speeds are the same. The voice/data options of the ADSL and SDSL Access Services allow the customer to make or receive calls on a single local exchange service telephone line while simultaneously making high speed data transmissions.

As noted in Section 3A, NECA uses 50 rate bands for DSL Voice/Data Service and DSL Broadband-only Service. A study area may have different band assignments for Voice/Data and Broadband-only DSL rates. Rate band assignments are discussed below in Section 3N.

The rate element used for cost recovery is the ADSL or SDSL Line Charge. The ADSL or SDSL Voice/Data Line Charge recovers the cost of the Digital Subscriber Line Access Multiplexer (DSLAM) equipment and the interoffice transport between an ADSL- or SDSL-equipped SWC and the DSL Access Service Connection Point located in the telephone company's operating territory, where the data traffic is transferred to an Internet Service Provider or other telecommunications service provider. The ADSL and SDSL broadband-only rates recover only second mile transport costs.⁸

Estimates of monthly direct costs in support of monthly line charges for NECA's DSL services are based on surveys of RDTG members and several DSL tariff participants that examined the installed cost of network equipment needed to provide DSL service. These

⁸ National Exchange Carrier Association, Inc., Tariff F.C.C. No. 5, Transmittal No. 1503, filed December 19, 2016 (*December 19 Filing*).

surveys gathered information about the cost of DSLAMs, common equipment, and line cards installed in the central office or at a remote location, the cost of providing DSL service from digital loop carrier terminal (DLC) equipment typically used at remote locations, and the cost of DSL transport.

Exhibit 8, Workpapers 1 and 2 display the investments, monthly direct costs, and non-recurring costs developed for ADSL and SDSL services and DSL Access Service Connection Points. Total investments for ADSL and SDSL services are derived from equipment costs based on the number of equipped digital subscriber lines, and unit investments are based on the number of digital subscriber lines in service. The unit investments were converted to annual direct cost by applying the Direct Cost Factor from Exhibit 4, Workpaper 1.

DSL transport costs were based on the use of packet transport to carry traffic from DSL Connection Points to DSL end users. The transport cost is scaled by the total network capacity required to support end user traffic for the particular DSL service. The cost of A/SDSL broadband-only services reflects the transport cost. The cost of A/SDSL voice/data services reflects the sum of the transport direct cost and the direct cost for equipment.

The non-recurring charges for the provision of DSL service recover one-time costs of provisioning and testing the circuit equipment at the telephone company wire center. The nonrecurring charges for the Special Access Connection Points recover the setup costs associated with the packet switches used to aggregate the DSL traffic.

Exhibit 8 Workpaper 2 displays the investments and monthly direct costs associated with DSL Access Service Connection Points.

Because the CBOL rate developed in Volume 4 of this filing is assessed on broadband-only loops irrespective of DSL speed options and the DSL broadband-only rate and CBOL rate

together constitute a charge for broadband-only loops, NECA proposes to tariff the same DSL broadband-only rate within a rate band across different speed options, as in the *2017 through 2020 Annual Access Tariff Filings*. Rates within the same rate band for DSL voice/data services continue to vary by speed options.

NECA's DSL services are offered under discounted and non-discounted pricing arrangements. The DSL Wholesale Pricing Plan (WPP) provides for reduced rates for DSL voice/data services under a Monthly Plan and a Term Plan. The Monthly Plan does not require any volume or term commitments. The Term Plan requires the customer to commit to a one-year or three-year term.

The optional Volume Pricing Plan (VPP) is available to DSL WPP Term Plan customers for voice/data or broadband-only services. The VPP provides an additional discount on the monthly recurring per-line rate for customers who commit to monthly volume levels of in-service ADSL or SDSL lines. The monthly volume commitments and discount levels are as follows:

<u>Monthly Volume Commitment</u>	<u>Discount Level</u>
500 lines	5%
2,500 lines	10%
5,000 lines	15%

Demand for DSL service is collected through the Advanced Services Demand Data Request (displayed in Volume 3, Appendix C). Proposed uniform rates, demand, and revenues for each type of DSL service and pricing option are shown in Exhibit 8, Workpapers 3 through 6. The proposed rates are above the corresponding direct unit costs for the average pool member. Projected DSL demand at current uniform rates is summarized in Exhibit 8, Workpaper 7.

I. SYNCHRONOUS OPTICAL CHANNEL SERVICE (SONET)

Synchronous Optical Channel Service (SOCS) provides a high-speed channel for transmitting synchronous full duplex data over optical fiber using Synchronous Optical Network (SONET) transmission standards. The rate elements used for cost recovery are the Channel Termination, which recovers the cost of a dedicated high speed optical channel between the customer designated premises and the SWC; Channel Mileage Termination, which recovers the cost of equipment terminating a fiber facility between two SWCs; and Channel Mileage Facility, which recovers the cost of the high speed fiber facility between two SWCs. In addition, the optional Customer Node feature has two rate elements, the Customer Node rate element and the Customer Premises Port rate element. The Customer Node recovers the cost of terminating a high-speed optical Channel Termination at the customer designated premises and converting the signal from optical to electrical format. The Customer Premises Port recovers the cost of the channelization taking place at the Customer Node. In addition, when the customer uses optional Add/Drop Multiplexing, a Central Office Port rate element is used to recover the cost of the connection from a High Capacity or Synchronous Optical Channel Service Channel Termination to an Add/Drop Multiplexer at a wire center.

Unit investments, monthly direct costs, and proposed rates for Channel Terminations, Channel Mileage Terminations, and Channel Mileage Facilities are displayed in Exhibit 9, Workpaper 1 and are based on NECA's Unit Investment Study, described in Section 3D. Unit investments for other SONET-related rate elements (such as Customer Node equipment, Central Office Add/Drop Multiplexing, and DS3/DS1 interface equipment located near the customer's premises and in the telephone company wire center) are also displayed in Exhibit 9, Workpaper 1.

SONET demand and revenues at proposed uniform rates are displayed in Exhibit 9, Workpaper 2. The proposed rates are above the corresponding direct costs for the average pool member.

J. INTERNET PROTOCOL GATEWAY ACCESS SERVICE (IPG)

IPG enables IP voice networks to interconnect with the public switched telephone network (PSTN) using a telephone company-provided gateway. IPG provides the customer with the ability to deliver interexchange voice traffic originated on or transported across its IP-based network for termination to the Telephone Company's local exchange service subscribers.

Proposed uniform recurring rates and nonrecurring rates for IPG ports, IPG Transport Termination, IPG Transport Mileage Facility, and IPG Transport Mileage Termination are displayed in Volume 5, Exhibit 9 Workpaper 3.

K. CALCULATION OF OTHER RECURRING RATES

The following is a description of the methodology for calculating monthly recurring uniform rates for six narrowband Special Access channel/circuit types: Voice Grade, Digital Data, Metallic, Program Audio, Telegraph Grade, and Video.

1. Calculation of NECA Pool Non-Recurring Revenue. The first step is to identify the TS pool non-recurring revenue. Non-recurring rates for special access orders and special access provisioning are based on the studies described in Section 2 of this volume. These calculations are displayed in Exhibit 9, Workpaper 4.
2. Calculation of NECA Pool Optional Features and Functions Revenue. Next, the Optional Features and Functions (OFF) proposed revenue for the TS pool is calculated by multiplying each OFF proposed uniform rate by its projected demand. The calculation of OFF revenue is displayed in Exhibit 9, Workpaper 5.
3. Calculation of High Capacity Revenue. Next, the High Capacity (DS1 and DS3) proposed revenue for the TS pool is calculated by multiplying the proposed uniform rates for the CT, CMF, and CMT rate elements by their respective projected demand. The calculation of High Capacity revenue for the monthly as well as term discount plans is displayed in Exhibit 9, Workpaper 6.

4. Calculation of Recurring Revenue Requirement. To determine the Recurring Revenue Requirement for the CT, CMT, and CMF elements for the six Special Access channel types, the total special access revenue requirement for cost and average schedule companies (Volume 2) is first increased to reflect a billing cycle adjustment.⁹ Then projected revenue for the Frame Relay, ATM, Ethernet Transport Service, DSL, Non-recurring, Optional Features and Functions, High Capacity, SONET, IP Gateway, and ICB categories is subtracted to determine the narrowband recurring revenue requirement. The results of these calculations are displayed in Exhibit 9, Workpaper 7.
5. Weighted Recurring Demand Development. The next step is to assign a rate index to each rate element normalized with respect to the Voice Grade 2-Wire Channel Termination rate. NECA uses benchmarks in assigning indices, including a benchmark ratio of 1.6:1 for comparing the Voice Grade 4-Wire Channel Termination (CT) rate to the Voice Grade 2-Wire CT rate. Each index is multiplied by its respective NECA pool projected demand to produce weighted pool demand. These calculations are displayed in Exhibit 9, Workpapers 8 to 10.

The uniform rate for a Voice Grade CT is determined by dividing the narrowband recurring revenue requirement by the sum of the monthly weighted demand for the CT, CMT, and CMF elements, divided by 12. This calculation is displayed in Exhibit 9, Workpaper 11.

The 2-Wire Voice Grade uniform rate is then multiplied by each recurring rate element's index to produce proposed rates. The sum of each proposed uniform rate multiplied by its respective demand is equal to the recurring revenue. These calculations are displayed in Exhibit 9, Workpaper 12.

L. CALCULATION OF PART-TIME MONTHLY RECURRING RATES

The daily (or part-time) uniform rates are maintained at their present relationship to the respective full-time uniform rates. Specifically, the part-time rates for program audio are maintained at 10 percent of the full-time rates. The part-time rates for video service are

⁹ The billing cycle adjustment is described in Volume 1.

maintained at 55 percent of the full-time rates. Calculation of the part-time rates is displayed in Exhibit 9, Workpaper 13.

M. CROSSOVER COMPARISONS

Rates for several services serving as substitutes for each other are compared, either on a per rate element basis or circuit basis, for economic crossovers from one service to the other.

Crossover comparisons are displayed in Exhibit 9, Workpaper 14.

The calculation of Traffic Sensitive Pool Special Access revenue at proposed uniform rates, net of the Billing Cycle Adjustment, is shown in Exhibit 9, Workpaper 15.

N. SPECIAL ACCESS RATE BANDING

Rate banding allows companies to charge tariff rates closer to their direct unit costs and helps to retain low-cost companies in the traffic sensitive pool. Rate banding also gives companies an opportunity to move to lower bands and charge their access customers lower rates by reducing costs. DSL rate banding applies to recurring DSL rates. Rate banding for Ethernet Transport Service and Other Non-DSL applies to most recurring, non-DSL rate elements. Every TS – SW and SP pool member has an Ethernet Transport Service rate band assignment and Other Non-DSL rate band assignment; members participating in NECA’s DSL tariff in addition have rate band assignments for DSL voice/data and DSL broadband-only rates.

In the present filing NECA continues to propose 50 rate bands for each rate banding category, although not all rate bands are used. For example, there are 34 effective rate bands for ETS.

NECA assigned member companies to rate bands for DSL voice/data, ETS, and Other Non-DSL using a combination of projected demand and revenue requirement data estimated using historical trends, information about changes in business conditions, retention ratios

(revenue requirement divided by revenue), and projected contribution or receipt from the pool.

The rates displayed in the Volume 5 exhibits approximate uniform rates for the TS pool. NECA assigned companies to DSL broadband-only rate bands using projected second-mile cost per broadband-only line. Companies with similar costs per line were placed in the same rate band so that they could share the same broadband-only rate. Companies with no second mile transport network were assigned to DSL broadband-only rate band 1, which has a rate of \$0.

Exhibit 9 Workpapers 16 and 17 display details of the 50 ETS rate bands and 50 Other Non-DSL special access rate bands, respectively. Exhibit 9 Workpapers 18 and 19 display the details of the 50 DSL Voice/Data rate bands and 50 DSL Broadband-only rate bands, respectively. A detailed listing of all the banded rates is in the Rate Comparison Report in Appendix D.

Some companies in the Traffic Sensitive pool have chosen to enter an agreement with NECA whereby they will use a lower rate band, subject to rates covering direct unit costs, for DSL voice/data, ETS, or Other Non-DSL services than initially proposed. The proposed filing reflects the tariffing of these lower rate bands. These companies will bill their customers at the tariff rates associated with the proposed rate bands when this filing becomes effective. NECA will monitor these companies' demand and reported revenues for services. The companies will be required to report revenues to the pool at the higher rate band initially proposed if it is determined their decision to choose rates in a lower band will have a negative impact on pool earnings. Customers of these companies will, however, continue to be billed at the lower rate band specified in the tariff. Companies choosing to enter such an agreement are displayed in Exhibit 9A, along with the special access services affected by this decision; the initially proposed rate band; and the company-chosen rate band.

O. CALCULATION OF POOL REVENUE AT CURRENT RATES AND THE OVERALL RATE CHANGE

Exhibit 10, Workpaper 1 displays the calculation of total pool revenue at current rates and proposed rates net of the billing cycle adjustment, as well as the rate change percent. Exhibit 10, Workpaper 1 Lines 1 through 11 display revenue for each service using currently effective uniform rates (adjusted as described in Section 3A above) multiplied by the projected test period demand for the NECA Traffic Sensitive pool. Exhibit 10, Workpaper 1 Line 12 displays total pool projected revenue at current uniform rates.

The Special Access rate change is calculated in Exhibit 10, Workpaper 1 by dividing NECA TS pool Special Access revenue at proposed rates net of the billing cycle adjustment (Line 13) by NECA TS pool projected demand at current uniform rates (Line 12), subtracting 1, and applying the billing cycle adjustment factor. The resulting average special access rate change is 4.0 percent.

Volume 5

TRAFFIC SENSITIVE RATE DEVELOPMENT

Section 4

SWITCHED ACCESS

A. OVERVIEW

This section describes the development of new rates associated with originating toll free traffic pursuant to the *8YY Access Charge Reform Order*. In addition, this section describes the methodologies used to develop switched access Eligible Recovery, Access Recovery Charges (ARC), and estimated CAF ICC support as prescribed in the *USF/ICC Transformation Order*. This section also describes the methodologies used to reduce CAF ICC support by limited imputed Access Recovery Charges (ARCs) on broadband-only loops as prescribed in the *2016 USF RoR Reform Order* and the *February 16, 2018 Order*.¹⁰ All revenue requirement, expected revenue, eligible recovery and CAF ICC support calculations are at the study area level. The residential ARC is calculated at the local exchange/rate zone level. The exhibits in Section 4 are presented at the aggregate level for the TS-SW companies. NECA is filing company level and exchange/rate zone level data in a TRP file, and is requesting confidential treatment of these data pursuant to the *2021 Protective Order*.¹¹

¹⁰ *February 16, 2018 Order* ¶¶ 16-17.

¹¹ See Procedures for Obtaining Confidential Information from 2021 Annual Access Charge Tariff Filings, Public Notice, WC Docket No. 21-148, DA 21-433A1 (rel. April 16, 2021) (*2021 Protective Order*).

As explained in the Introduction to this volume, there are no changes in the proposed capped switched access rate levels reflecting the de minimis impact of pool composition changes.¹² The FCC granted a limited waiver to Section 69.3(a) of the Commission's rules to allow in this year's annual filing the implementation of non-rate-level reforms associated with various orders including the *8YY Access Charge Reform Order*.¹³ Implementation of the *8YY Access Charge Reform Order* results in the following changes for interstate switched access rates. The determination of rate levels for these rate elements is described below in Sections B.1 and B.2.

- The creation of a single Joint Tandem Switched Transport (JTST) access service rate for toll free calls between the originating end office and the tandem switch for tandem switched transport. The 2020/2021 rate structure and rate levels for existing transport rate elements remain unchanged when applied to non-toll free calls.
- The creation of new toll free originating local switching premium and non-premium end office and toll free originating information surcharge rates.
- The capping of Toll Free Database Access Service Query rates. Tariff F.C.C. No. 5 lists two types of database query rates: Basic and Vertical.

NECA collected data from TS-SW members in its CAF ICC Data Collection website to develop and file company specific Eligible Recovery amounts and the resulting Residential, Single Line Business, and Multi-Line Business ARCs at the study area, exchange, or rate zone level, as well as calculate estimated CAF ICC support at the study area level to submit to USAC as required by the *2016 USF/ICC Transformation Order*, *USF RoR Reform Order* and

¹² *2021 Procedures Order* ¶ 6.

¹³ *2021 TRP Order* ¶ 10.

subsequent FCC Orders. Volume 3, Appendix B contains the data collection instructions and detailed line item descriptions provided to pool participants.

Section B below describes the content of the workpapers. Exhibit 11, Workpapers 1 through 4 summarize the 2021/2022 interstate, intrastate, and reciprocal compensation Eligible Recovery for NECA TS-SW companies adjusted for double recovery and correction of base period errors prior to revenue true-up adjustments for 2019/2020. Workpaper 5 displays all the components of the 2021/2022 pre true-up Eligible Recovery. Workpaper 6 displays the calculation of the net impact of test period 2019/2020 revenue true-up adjustments on total 2021/2022 Eligible Recovery used to develop the 2021/2022 post true-up (filing) view. Workpaper 7 displays Residential, Single Line Business, and Multi-Line Business ARC revenue and associated voice/data access lines for the 2021/2022 test period. Workpaper 8 displays the estimated CAF ICC support calculation for the 2021/2022 test period. Workpaper 9 displays the revised CAF ICC support reduced by the limited imputed ARC revenues on broadband-only loops for the 2021/2022 test period.

B. DESCRIPTION OF THE REVENUE, REVENUE REQUIREMENT, ELIGIBLE RECOVERY, ARC, AND CAF ICC SUPPORT

1. Workpaper 1: Interstate Originating Toll Free Data

- Following the originating toll free rate transitions specified in the *8YY Access Charge Reform Order*, NECA developed a composite rates approach to adjust the interstate switched access revenues for the test period 2021/2022. Tandem switched transport revenue differences were calculated as revenues using the current rate structure compared to revenues using the proposed rate structure per the *8YY Access Charge Order*. That difference was applied to the

interstate switched access revenues at the current rates. The sections below describe this calculation in detail.

- The *2021 TRP Order* described how intrastate rates for the upcoming test period should be set¹⁴, based on a revenue test comparing the difference between revenues generated using interstate vs. intrastate rates, both multiplied by the same intrastate demand. Each company was asked to select whether it used (A) intrastate originating toll free minutes or (B) intrastate originating total (toll free + non-toll free) minutes as the test period 2019/2020 demand for this price out calculation,¹⁵ in addition to providing their intrastate originating toll free end office rates as of June 30, 2019. Each company entered their proposed intrastate toll free end office rates for effect on July 1, 2021. Company-specific intrastate originating toll free end office rate transitions are displayed in the Toll Free End Office Rates tab of the TRP.
- Companies were asked to enter the proposed interstate originating tandem switched facility demand and billed miles in the Interstate Originating Toll Free Routes section of the data collection. There are two rate band placements for tandem switched transport facility, and each company is assigned to a rate band. The proposed revenues at the current rates are the product of proposed minutes, billed miles and the banded rates in minute-

¹⁴ *2021 TRP Order*, ¶¶ 11-13.

¹⁵ *2021 TRP Order*, ¶ 13. Since companies were not required to track toll free demand for the year ending June 30, 2020, a limited waiver of §51.907(i)(2)(i)-(ii) and §51.909(m)(2)(i)-(ii) of the Commission's rules was granted to permit companies to perform the revenue test using total demand from both toll free and non-toll free services.

miles. Company-specific originating toll free routes data are displayed in the Toll Free TSF Revenue tab of the TRP.

- Companies were asked to enter the proposed interstate originating toll free tandem switched termination and tandem switching demand for test period 2021/2022 in the Interstate Originating Toll Free Data section. The proposed revenues at the current rates are the product of proposed minutes and banded rates per minute for both tandem switched termination and tandem switching.
- The current 2020/2021 rates for tandem switching are \$0.002639 and \$0.005633 per minute for band 1 and band 2, respectively. The tandem switching rate is just one component of the new Single Joint Tandem Switched Transport Access Service (JTST) rate. Since both rate bands exceed the cap for the proposed single Joint Tandem Switched Transport Access Service (JTST) rate of \$0.001 per minute specified in the *8YY Access Charge Reform Order*¹⁶, the JTST was set at \$0.001. The FCC has established the capped rate of \$0.001 before transitioning originating toll free end office access rates to bill and keep. The proposed revenues at the JTST rate are \$0.001 multiplied by the proposed tandem switching demand. The adjustment in interstate originating toll free tandem switched transport is the revenue difference between current and proposed rates.
- Companies were also asked to enter the proposed database query (basic and vertical) demand for test period 2021/2022 in the Interstate Originating Toll

¹⁶ *8YY Access Charge Reform Order* ¶ 52

Free Data section. The current database query rates are \$0.0057 and \$0.0063 per basic and vertical database query, respectively. The proposed FCC prescribed rate for database queries is capped at \$0.004248, so both the basic and vertical database query rates were capped at this level. The proposed revenues were calculated as \$0.004248 per database query multiplied by proposed database query demand for both basic and vertical. The adjustment in interstate toll free database query revenues is the difference between current and proposed rates.

- The adjustments to the total projected interstate switched access revenue related to the *8YY Access Charge Reform Order* are the sum of adjustments in originating tandem switched transport and database query explained above.

2. Workpaper 2: Interstate Switched Access Eligible Recovery (Pre true-up view)

- Interstate forecasted switched access revenue requirement for the base period is the revenue requirement filed for test period July 2011 through June 2012.
- Rate of Return carrier baseline adjustment factor of $(.95)^{10}$ is applied to interstate base period revenue requirement excluding pool administration expenses to determine the revenue requirement for the 2021/2022 test period, which is then adjusted for NECA pool administration expenses. LSS has been eliminated and is no longer netted from the interstate switched access revenue requirement.
- In compliance with the *USF/ICC Transformation Order*, interstate switched access rates are capped as of December 29, 2011. NECA proposes to leave the interstate switched access rate levels unchanged for effect July 1, 2021 as

a result of pool composition changes being deemed de minimis.¹⁷ NECA has shared the rate impact (adjustment factor) with each company exiting the TS pool so they can establish their new capped interstate switched access rates in their own annual tariff filings.

- Local Switching, Local Transport, and Tandem Switched Transport rate band assignments are unchanged from the *2011 Annual Access Tariff Filing*. Volume 5 of the *2011 Annual Access Tariff Filing* describes how these rate bands were assigned.
- In the *2014 Annual Access Tariff Filing*, NECA elected to implement a single interstate terminating End Office Access composite rate by combining the terminating local switching rate and terminating information surcharge divided by 100 (the information surcharge rate is per 100 minutes).¹⁸ Following the FCC transition of access charges in 51.909(d), the 2021 interstate target composite terminating End Office Access rate is bill and keep. Companies are assigned to the same rate band for End Office as they were for local switching.
- In the 2021 Annual Access Tariff Filing, NECA will tariff separate local switching end office and information surcharge rates for originating toll free traffic as well as originating non-toll free traffic. The originating toll free local switching and originating toll free information surcharge rates were capped at the current originating local switching end office and information surcharge

¹⁷ *2021 Procedures Order*, ¶ 6

¹⁸ *See* 47 C.F.R. § 51.909(d)(1).

rates as of December 2020.¹⁹ Proposed originating local switching end office and information surcharge rates for non-toll free traffic are subject to current rate structures and rate caps. These rates are now labeled as “Non-toll free” in the tariff. NECA developed the interstate local switching minutes forecast, as described in Volume 3. Companies were able to override NECA interstate forecasts with their own forecasts. The expected interstate switched access test period revenue without the terminating end office rate step-down is generated by multiplying the July 1, 2021 interstate switched access composite rate by forecasted interstate minutes.

- The adjustment to the total projected interstate switched access revenue reflecting the *8YY Access Charge Reform Order* is the difference between the projected interstate revenue at current rates and the total adjustments for originating toll free tandem switched transport and database query revenues. The expected interstate switched access revenue after the adjustment is the revenue used for allocation. Revenues were allocated among TS-SW members in accordance with the *Designation Order*.²⁰
- Each company was asked to enter adjustments to the 2011/2012 interstate switched access revenue requirement based on their 2019 Cost Study to avoid

¹⁹ One study area, Lake Livingston Telephone Company, Inc. (SAR 442104) is entering the TS pool effective with this filing. To account for their current rate levels and comply with FCC rules, their originating toll free information surcharge and local switching end office rates were calculated separately, and are listed separately in the tariff.

²⁰ *Investigation of Certain 2012 Annual Access Tariffs*, WC Docket No. 12-233, WCB Pricing No. 12-09, Order Designating Issues for Investigation, DA 12-1430 (rel. Aug. 31, 2012) (*Designation Order*)

double recovery as a result of re-categorizing certain equipment or other changes resulting in double recovery. Table 2 in volume 1 displays the number of double recovery occurrences over the years.

- The pre true-up view of the adjusted interstate switched access Eligible Recovery for the 2021/2022 test period is computed in two steps. First, NECA computed the difference between interstate revenue requirement and allocated interstate switched access revenue plus the double recovery adjustments multiplied by $(.95)^{10}$, to carry forward the double recovery amounts entered in this and previous years' Data Collection, to test period 2021/2022.
- Next, the true-up for test period 2019/2020 is the 2011/2012 double recovery adjustment multiplied by $(.95)^8$ and the true-up for test period 2018/2019 is the 2011/2012 double recovery adjustment multiplied by $(.95)^{7/2}$ because the 2019 Cost Study, based on a calendar year, impacts only half of the 2018/2019 test period. The sum of the true-up double recovery adjustments is added to the previous step to derive the pre true-up view of the adjusted interstate switched access Eligible Recovery for the 2021/2022 test period.

3. Workpaper 3: Intrastate Terminating Switched Access Eligible Recovery (Pre True-Up View)

- The base period as defined in the *USF/ICC Transformation Order* is the fiscal year from October 1, 2010 through September 30, 2011. Intrastate terminating switched access received revenue as of March 31, 2012 for fiscal year 2011 is the intrastate base period revenue requirement, which was collected in the 2012 CAF ICC Data Collection. Intrastate terminating switched access received revenue serves as a surrogate for intrastate revenue requirement. It

includes terminating local switching, terminating tandem switched transport and total dedicated transport. Received revenue is billed revenue less uncollected revenue as of March 31, 2012 for fiscal year 2011. For companies in a state pool, the amount of “contribution to” or “receipts from” the state pool associated with terminating switched access traffic for the fiscal year 2011 is included, as well as the revenue companies received from a state fund designed to offset rates and revenues associated with intrastate access billed to interexchange carriers for fiscal year 2011. Intrastate terminating switched access revenue requirement for the 2021/2022 test period is $(.95)^{10}$ multiplied by the base period received revenue.

- Step 3 of the *USF/ICC Transformation Order* and the *March 31, 2014 Clarification Order*²¹ requires that Transitional Intrastate Access Service End Office rates shall be no higher than interstate End Office Access Service rates. In the CAF ICC Data Collection, companies were required to enter the proposed transitional intrastate rates on the intrastate TRP. If intrastate rates were lower than interstate rates as of December 2011, intrastate rates remain capped at the December 29, 2011 level.²² If intrastate terminating end office rates were at parity with interstate terminating end office rates, the proposed

²¹ *Connect America Fund*, WC Docket No. 10-90, *Developing an Unified Intercarrier Compensation Regime*, CC Docket No. 01-92, Order, 29 FCC Rcd. 3245 (2014) ¶ 15 (*March 31, 2014 Clarification Order*).

²² NECA provided its member companies a list of proposed July 1, 2021 interstate switched access rates by rate element in its CAF ICC Data Collection so that companies whose rates were at parity with interstate rates could accurately match their intrastate rates to interstate rate levels.

intrastate terminating end office rates on July 2021 will be the same as the interstate terminating end office rates.

- In the CAF ICC Data Collection, companies selected an option for projecting the intrastate revenue for the 2021/2022 test period: Option A is the composite rate approach and Option B is the rate element approach. The composite rate is the total price out revenue based on proposed 2021/2022 rates and FY 2011 demand divided by the FY 2011 terminating local switching minutes. With the composite rate approach, expected intrastate terminating switched access revenue is the estimated test period transitional intrastate terminating switched access composite rate multiplied by the forecasted intrastate terminating local switching minutes for the test period 2021/2022. For the rate element level approach, companies entered the forecasted demand and proposed rates at the rate element level on the intrastate TRP in the Data Collection. The expected intrastate switched access revenue is the sum of proposed rates multiplied by the forecasted demand at the rate element level. Test period 2021/2022 net settlement from the state pool and state terminating access support rebalancing fund revenue are also included in the test period 2021/2022 intrastate terminating switched access revenue.
- Each company was asked to enter any adjustments to FY2011 received revenue due to correction of errors and adjustments to FY2011 received revenue to avoid double recovery.
- The pre true-up view of the adjusted intrastate Eligible Recovery for the test period 2021/2022 is computed as the difference between intrastate terminating

switched access revenue requirement and projected revenue plus the double recovery adjustment in 2014 CAF ICC Data Collection multiplied by $(.95)^{10}$.

The true-up adjustment for intrastate double recovery is zero.

4. Workpaper 4: Net Reciprocal Compensation Eligible Recovery

- Net CMRS reciprocal compensation received as of March 31, 2012 for fiscal year 2011 was collected in the 2012 Data Collection. It is the base period net CMRS reciprocal compensation revenue requirement. Net CMRS reciprocal compensation revenue requirement for the test period 2021/2022 is $(.95)^{10}$ of the frozen net CMRS revenue.
- Net non-CMRS reciprocal compensation received as of March 31, 2012 for fiscal year 2011 is the base period net non-CMRS reciprocal compensation revenue requirement. It was collected in the 2012 CAF ICC Data Collection. Net non-CMRS reciprocal compensation revenue requirement for the test period 2021/2022 is $(.95)^{10}$ of the frozen net non-CMRS revenue.
- Per FCC §51.705, after July 1, 2020, all CMRS and non-CMRS reciprocal compensation rates will be set pursuant to bill and keep arrangements.
- The net revenues are \$0 for both CMRS and non-CMRS due to the bill and keep arrangements.
- The pre true-up view of the net reciprocal compensation Eligible Recovery for the 2021/2022 test period is the difference between reciprocal compensation revenue requirement and projected revenue.

5. Workpaper 5: Total Switched Access Pre True-Up Eligible Recovery

- This workpaper displays total pre true-up switched access Eligible Recovery.
The *2012 TRP Order* (paragraphs 6 and 7) states that ILECs receiving legacy support will be permitted to recover the portion of increases in Telecommunications Relay Service (TRS), regulatory, or North American Numbering Plan administration (NANPA) fees that would otherwise be recovered through increases in interstate switched access rates that are now capped.²³ For companies receiving model based support and rate of return affiliates of Price Cap companies, the incremental amount of exogenous costs that can be recovered in switched access Eligible Recovery is based on the switched access and common line portion of the regulated interstate end user revenues. These exogenous costs were provided by the companies in the CAF ICC Data Collection.
- LSS has been eliminated and is no longer netted from the interstate switched access revenue requirement. The estimated duplicate LSS for rate of return affiliates who received CAF II support for the 2021/2022 test period is calculated as $(.95)^{10}$ of the frozen duplicate LSS as referenced in the *April 19, 2018 LSS Order*.²⁴

²³ Material to be Filed in Support of 2012 Annual Access Tariff Filings, WCB/Pricing File No. 12-08, Order, DA 12-575 (rel. Apr. 19, 2012) (*2012 TRP Order*)

²⁴ *April 19, 2018 LSS Order* ¶¶ 6-9.

- Pre True-Up Eligible Recovery is the sum of interstate, intrastate and net reciprocal compensation Eligible Recovery, and total incremental exogenous costs less LSS for price cap affiliates.

6. Workpaper 6: 2019/2020 Test Period True-Up

As required by the *USF/ICC Transformation Order*, NECA calculated the net impact of 2019/2020 test period revenue and exogenous costs true-ups and added it to the pre true-up Eligible Recovery to generate the post true-up Eligible Recovery for the 2021/2022 test period.

- The forecasted revenues are from the *2019 Annual Access Tariff Filing* and subsequent Amendment Filings.
- Companies certified realized revenues through the CAF ICC Data Collection. The cutoff date for realized revenues is December 31, 2019 per the *March 31, 2014 Clarification Order*.
- The realized interstate switched access revenues are allocated among study areas using factors based on the 2019/2020 TS pool composition. This ensures the revenues are allocated using the same factors as the interstate forecasted revenues in the *2019 Annual Access Tariff Filing*.
- Section 51.917 (d)(1)(v) defines the true-up revenues as (projected demand minus actual realized demand for that service) multiplied by the default transition rate for the service specified. NECA used the switched access revenue as a surrogate, per the *March 31, 2014 Clarification Order*.
- The net impact on total 2021/2022 Eligible Recovery is the sum of interstate revenue true-ups, intrastate terminating revenue true-ups, net reciprocal

compensation revenue true-ups, ARC revenue true-ups and incremental exogenous cost true-ups. Positive 2019/2020 interstate, intrastate terminating, reciprocal compensation, residential ARC, SLB ARC and MLB ARC revenue true-ups are subtracted from the 2021/2022 Eligible Recovery. Negative 2019/2020 interstate, intrastate terminating, reciprocal compensation, residential ARC, SLB ARC and MLB ARC revenue true-ups are added to the 2021/2022 Eligible Recovery. Negative 2019/2020 incremental exogenous cost true-ups are subtracted from the 2021/2022 Eligible Recovery. Positive 2019/2020 incremental exogenous cost true-ups are added to the 2021/2022 Eligible Recovery.

- When both the forecasted Eligible Recovery and the computed Eligible Recovery using realized revenue are negative, the net impact of the true-up is set to zero for test period 2021/2022.

7. Workpaper 7: Access Recovery Charge Calculations

- NECA developed single line business and multi-line business line forecasts at the study area level, which companies could override with their own forecast. Companies entered the residential line forecast at the exchange/rate zone level in the CAF ICC Data Collection.
- Local residential charges were collected using the higher of local rates in effect on January 1, 2012 or January 1, 2021. The exchange/rate zone level local charges provided by the companies were used to compute benchmark residential rates needed for developing the residential ARC. The local rate elements include exchange names, rate zone names, residential lines,

Lifelines, and various rates. The rates include federal SLC, mandatory EAS, state SLC, state high cost and/or access replacement universal service contributions, all fixed and usage-based charges for all classes of local residential service, E911 charges, and state TRS charges. The local charges at the exchange/rate zone level plus the currently effective ARC rate are compared to the \$30.00 rate ceiling to determine the extent to which the full residential ARC of \$3.00 can be applied for test period 2021/2022. No exchange/rate zone was allowed an ARC rate increase of more than \$.50 when compared to test period 2020/2021 ARC rates. ARC revenue was computed as the ARC rate multiplied by the number of projected residential lines excluding Lifelines, multiplied by 12.

- At the company level, the single line business ARC revenue is calculated as \$3.00 multiplied by the number of projected single line business lines, multiplied by 12.
- At the company level, the multi-line business ARC revenue is calculated as \$3.00 multiplied by the number of projected multi-line business lines, multiplied by 12. Companies that have reached the ceiling of \$12.20 (multi-line business ARC plus federal subscriber line charge) will have a multi-line business ARC rate of \$3.00 per line. Three model companies voluntarily reducing the MLB SLC in TP2017/18 will have a multi-line business ARC rate of \$6.00 per line, three companies voluntarily reducing the MLB SLC in TP2018/19 will have a rate of \$6.00 per line, and five companies voluntarily reducing the MLB SLC in TP2019/20 will have a rate of \$5.00 per line.

- Total ARC revenue is the sum of residential, single line business, and multiline business line ARC revenues.
- ARC rates are set at less than the maximum allowed when the maximum rates would produce revenue that exceeds Eligible Recovery.

8. Workpaper 8: CAF ICC Calculation

This workpaper displays estimated CAF ICC support, which is the difference between Eligible Recovery and total ARC revenue for the 2021/2022 test period.

9. Workpaper 9: Reduced CAF ICC support by Limited Imputed ARC Revenues on broadband-only loops

- This workpaper includes reductions to certain carriers' post true up CAF ICC by the imputed ARC revenues on broadband-only loops as prescribed by the *2016 USF RoR Reform Order*²⁵ and modified to be limited by the *February 16, 2018 Order*.²⁶
- In the CAF ICC Data Collection, companies entered the projected residential broadband-only loops at the exchange level. Companies had two options for entering the projected SLB and MLB broadband-only loops at the study area level.²⁷ Companies either entered the projected SLB and MLB broadband-only loops separately, by selecting Option A. If companies were not able to differentiate between the projected SLB and MLB broadband-only loops, they provided the combined SLB and MLB broadband-only loops by selecting

²⁵ *2016 USF RoR Reform Order*, ¶ 203

²⁶ *February 16, 2018 Order* ¶¶ 16-17

²⁷ See Material to be Filed in Support of 2017 Annual Access Tariff Filings, WC Docket No. 17-65, Order, 32 FCC Rcd 3168 (2017).

Option B. 537 study areas reported projected residential broadband-only loops, 120 reported SLB, 42 reported MLB and 188 reported combined SLB and MLB broadband-only loops in the CAF ICC Data Collection.

- The ARC rates used to impute the ARC revenues on broadband-only loops are the proposed ARC rates based on projected voice/data lines for the 2021/2022 test period. The weighted average of SLB and MLB ARC rates based on voice/data loops are used to impute the ARC revenues on combined SLB and MLB broadband-only loops.
- The total imputed ARC revenues plus the ARC revenues on voice/voice-data lines are compared with the baseline revenue (tariff year 2015/2016) amount to determine the limited amount that will be subtracted from CAF ICC support.²⁸
- The estimated CAF ICC support will be reduced by the ARC imputation on CBOLs only if company's maximum assessable ARC revenues and imputed CBOL ARC revenues fall short of the baseline revenue amount. Companies with limited imputed ARC revenues exceeding estimated CAF ICC support will have revised CAF ICC support set to \$0. The revised estimated CAF ICC support will be filed with the FCC and USAC.

²⁸ *February 16, 2018 Order ¶¶16-17.*