OFFICE OF THE CHAIRMAN

# FEDERAL COMMUNICATIONS COMMISSION WASHINGTON

January 19, 2018

The Honorable Richard Blumenthal United States Senate 706 Hart Senate Office Building Washington, D.C. 20510

## Dear Senator Blumenthal:

Thank you for your letter involving the Commission's Restoring Internet Freedom proceeding. On May 18, 2017, the Commission adopted the Restoring Internet Freedom Notice of Proposed Rulemaking (NPRM).<sup>1</sup> The NPRM solicited public input and, in response, received over 22 million comments—more than any other rulemaking in the Commission's history. In an *Order* adopted on December 14, the Commission determined that Title I of the Communications Act provided the best legal framework for both protecting Internet freedom and providing strong incentives for investment and innovation in the next-generation networks that could bring digital opportunity to all Americans. The *Order* was released on January 4, 2018.

The Commission grounded its decision to restore the bipartisan consensus on light-touch, Title I Internet regulation on a robust factual record. After conducting a thorough review of that record, the Commission addressed all significant issues that had been raised.

With respect to the 50,000 *informal* complaints you reference from the National Hispanic Media Coalition's FOIA request, we specifically addressed this issue in the *Order*. Notably, the Commission expended substantial resources to supply thousands of documents involving these complaints, and supplied them long before the record closed. Indeed, the record remained open for over three months after the documents were produced pursuant to the FOIA request, which provided ample opportunity for the National Hispanic Media Coalition to submit them into the record. And parties had ample opportunity to meaningfully review them and provide comment during the Commission's *ex parte* period, which ended when the Sunshine Period began—on December 7, 2017.

Because the Commission did not rely on these informal complaints as the basis for its determination, it does not have an obligation to incorporate materials relating to those complaints into the record.<sup>2</sup> Nonetheless, the Commission takes consumer complaints seriously and finds them valuable in informing us about potential violations of the Commission's rules. Since the *Title II Order*'s rules became effective in June 2015, the Consumer and Governmental Affairs

<sup>&</sup>lt;sup>1</sup> See Restoring Internet Freedom, Notice of Proposed Rulemaking, 32 FCC Rcd 4434 (2017) (Internet Freedom NPRM).

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## Page 2-The Honorable Richard Blumenthal

Bureau has engaged in an ongoing review of informal consumer complaints. Many complaints convey frustration or dissatisfaction with a person or entity or discuss a subject without actually alleging wrongdoing on which the Commission may act; others represent isolated incidents that do not form a trend that allow judicious use of our limited resources. Most do not allege conduct that relates to or violates the Title II Internet regulations imposed by the Commission in 2015.

Staff from the Consumer and Governmental Affairs Bureau review all informal complaints received by the Commission and work with staff in the Enforcement Bureau who also monitor media reports and conduct additional research to identify complaint trends so the Commission can best target its enforcement capabilities toward entities that have a pattern of violating the Communications Act and the Commission's rules, regulations, and orders. In addition to this review, quantitative data about all of the informal complaints received by the Commission, as well as the general subject matter of the complaints, is publicly available online at the Commission's Consumer Complaint Data Center. Actual informal complaints are not typically released in order to protect filers' privacy interests.

Sincerely, Ajit V. Pai

Federal Communications Commission Washington



January 19, 2018

The Honorable Al Franken United States Senate 309 Hart Senate Office Building Washington, D.C. 20510

## Dear Senator Franken:

Thank you for your letter involving the Commission's Restoring Internet Freedom proceeding. On May 18, 2017, the Commission adopted the Restoring Internet Freedom Notice of Proposed Rulemaking (NPRM).<sup>3</sup> The NPRM solicited public input and, in response, received over 22 million comments—more than any other rulemaking in the Commission's history. In an *Order* adopted on December 14, the Commission determined that Title I of the Communications Act provided the best legal framework for both protecting Internet freedom and providing strong incentives for investment and innovation in the next-generation networks that could bring digital opportunity to all Americans. The *Order* was released on January 4, 2018.

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OFFICE OF THE CHAIRMAN

January 19, 2018

The Honorable Kamala D. Harris United States Senate B40B Dirksen Senate Office Building Washington, D.C. 20510

## Dear Senator Harris:

Thank you for your letter involving the Commission's Restoring Internet Freedom proceeding. On May 18, 2017, the Commission adopted the Restoring Internet Freedom Notice of Proposed Rulemaking (NPRM).<sup>5</sup> The NPRM solicited public input and, in response, received over 22 million comments—more than any other rulemaking in the Commission's history. In an *Order* adopted on December 14, the Commission determined that Title I of the Communications Act provided the best legal framework for both protecting Internet freedom and providing strong incentives for investment and innovation in the next-generation networks that could bring digital opportunity to all Americans. The *Order* was released on January 4, 2018.

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Because the Commission did not rely on these informal complaints as the basis for its determination, it does not have an obligation to incorporate materials relating to those complaints into the record.<sup>6</sup> Nonetheless, the Commission takes consumer complaints seriously and finds them valuable in informing us about potential violations of the Commission's rules. Since the *Title II Order*'s rules became effective in June 2015, the Consumer and Governmental Affairs

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## Page 2-The Honorable Kamala D. Harris

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Ajit V. Pai



January 19, 2018

The Honorable Edward J. Markey United States Senate 255 Dirksen Senate Office Building Washington, D.C. 20510

## Dear Senator Markey:

Thank you for your letter involving the Commission's Restoring Internet Freedom proceeding. On May 18, 2017, the Commission adopted the Restoring Internet Freedom Notice of Proposed Rulemaking (NPRM).<sup>7</sup> The NPRM solicited public input and, in response, received over 22 million comments—more than any other rulemaking in the Commission's history. In an *Order* adopted on December 14, the Commission determined that Title I of the Communications Act provided the best legal framework for both protecting Internet freedom and providing strong incentives for investment and innovation in the next-generation networks that could bring digital opportunity to all Americans. The *Order* was released on January 4, 2018.

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## Page 2—The Honorable Edward J. Markey

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January 19, 2018

The Honorable Brian Schatz United States Senate 722 Hart Senate Office Building Washington, D.C. 20510

## Dear Senator Schatz:

Thank you for your letter involving the Commission's Restoring Internet Freedom proceeding. On May 18, 2017, the Commission adopted the Restoring Internet Freedom Notice of Proposed Rulemaking (NPRM).<sup>9</sup> The NPRM solicited public input and, in response, received over 22 million comments—more than any other rulemaking in the Commission's history. In an *Order* adopted on December 14, the Commission determined that Title I of the Communications Act provided the best legal framework for both protecting Internet freedom and providing strong incentives for investment and innovation in the next-generation networks that could bring digital opportunity to all Americans. The *Order* was released on January 4, 2018.

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January 19, 2018

The Honorable Charles E. Schumer United States Senate 322 Hart Senate Office Building Washington, D.C. 20510

## Dear Senator Schumer:

Thank you for your letter involving the Commission's Restoring Internet Freedom proceeding. On May 18, 2017, the Commission adopted the Restoring Internet Freedom Notice of Proposed Rulemaking (NPRM).<sup>11</sup> The NPRM solicited public input and, in response, received over 22 million comments—more than any other rulemaking in the Commission's history. In an *Order* adopted on December 14, the Commission determined that Title I of the Communications Act provided the best legal framework for both protecting Internet freedom and providing strong incentives for investment and innovation in the next-generation networks that could bring digital opportunity to all Americans. The *Order* was released on January 4, 2018.

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Ajit V. Pai



January 19, 2018

The Honorable Chris Van Hollen United States Senate B40C Dirksen Senate Office Building Washington, D.C. 20510

Dear Senator Van Hollen:

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THE CHAIRMAN

## FEDERAL COMMUNICATIONS COMMISSION WASHINGTON

January 19, 2018

The Honorable Elizabeth Warren United States Senate 317 Hart Senate Office Building Washington, D.C. 20510

#### Dear Senator Warren:

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Federal Communications Commission Washington



January 19, 2018

The Honorable Ron Wyden United States Senate 221 Dirksen Senate Office Building Washington, D.C. 20510

## Dear Senator Wyden:

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Because the Commission did not rely on these informal complaints as the basis for its determination, it does not have an obligation to incorporate materials relating to those complaints into the record.<sup>18</sup> Nonetheless, the Commission takes consumer complaints seriously and finds them valuable in informing us about potential violations of the Commission's rules. Since the *Title II Order*'s rules became effective in June 2015, the Consumer and Governmental Affairs

<sup>&</sup>lt;sup>17</sup> See Restoring Internet Freedom, Notice of Proposed Rulemaking, 32 FCC Rcd 4434 (2017) (Internet Freedom NPRM).

<sup>&</sup>lt;sup>18</sup> See, e.g., American Radio Relay League, Inc. v. FCC, 524 F.3d 227, 237 (D.C. Cir. 2008) (finding "studies upon which an agency relies in promulgating a rule must be made available during the rulemaking in order to afford interested persons meaningful notice and an opportunity for comment"); *Portland Cement Ass'n v. Ruckelshaus*, 486 F.2d 375, 393 (D.C. Cir. 1973) (finding that "[i]t is not consonant with the purpose of a rule-making proceeding to promulgate rules on the basis of inadequate data, or on data that, [to a] critical degree, is known only to the agency").

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Bureau has engaged in an ongoing review of informal consumer complaints. Many complaints convey frustration or dissatisfaction with a person or entity or discuss a subject without actually alleging wrongdoing on which the Commission may act; others represent isolated incidents that do not form a trend that allow judicious use of our limited resources. Most do not allege conduct that relates to or violates the Title II Internet regulations imposed by the Commission in 2015.

Staff from the Consumer and Governmental Affairs Bureau review all informal complaints received by the Commission and work with staff in the Enforcement Bureau who also monitor media reports and conduct additional research to identify complaint trends so the Commission can best target its enforcement capabilities toward entities that have a pattern of violating the Communications Act and the Commission's rules, regulations, and orders. In addition to this review, quantitative data about all of the informal complaints received by the Commission, as well as the general subject matter of the complaints, is publicly available online at the Commission's Consumer Complaint Data Center. Actual informal complaints are not typically released in order to protect filers' privacy interests.

Ajit V. Pai