



Federal Communications Commission  
Washington, D.C. 20554

May 26, 2015

DA 15-627

**SENT VIA CERTIFIED MAIL, RETURN RECEIPT REQUESTED**

Mr. Wes Yui Chew  
President  
Icon Telecom, Inc.  
c/o Daniel G. Webber, Jr.  
Ryan Whaley Coldiron Shandy PLLC  
119 N. Robinson Avenue, Suite 900  
Oklahoma City, OK 73102

Re: Notice of suspension and initiation of debarment proceeding  
File No. EB-IHD-15-00019108

Dear Mr. Chew:

The Federal Communications Commission (Commission) has received notice of the conviction of Icon Telecom, Inc. (Icon or Company) for making a false statement in violation of 18 U.S.C. § 1002(a)(2), in connection with fraudulent claims against the federal Lifeline telephone program (Lifeline program).<sup>1</sup> Pursuant to its rules, the Enforcement Bureau (Bureau) hereby suspends Icon from participating in activities associated with the Lifeline program.<sup>2</sup> The Bureau is also commencing a proceeding to debar Icon from future participation in the Lifeline program.<sup>3</sup>

**I. Notice of Suspension**

Any corporation that has “defrauded the government or engaged in similar acts through activities associated with or related to the [Lifeline program]” may be prohibited from receiving the benefits associated with that program.<sup>4</sup> The Lifeline program is a government program that provides support to

<sup>1</sup> Any further reference in this letter to “your conviction” refers to your guilty plea and subsequent sentencing in *United States v. Icon Telecom*, Criminal Docket No. 5:14-cr-00170-D, Plea Agreement (W.D. Okla. filed June 12, 2014) (*Plea Agreement*). See also *Lifeline and Link Up Reform and Modernization*, WC Docket No. 11-42, CC Docket No. 96-45, WC Docket No. 03-109, Report and Order and Further Notice of Proposed Rulemaking, 27 FCC Rcd 6656 (2012) (*Lifeline Reform Order*).

<sup>2</sup> 47 C.F.R. § 54.8.

<sup>3</sup> *Id.*; 47 C.F.R. § 0.111 (delegating to the Bureau authority to resolve universal service suspension and debarment proceedings). In 2007, the Commission extended the debarment rules to apply to all federal universal service support mechanisms, including Lifeline. See *Comprehensive Review of the Universal Service Fund Management, Administration, & Oversight*, Report and Order, 22 FCC Rcd 16372, 16410–12 (2007) (*Program Management Order*) (renumbering Section 54.521 of the universal service debarment rules as Section 54.8 and amending subsections (a)(1), (a)(5), (c), (d), (e)(2)(i), (e)(3), (e)(4), and (g)).

<sup>4</sup> *Program Management Order*, 22 FCC Rcd at 16387, para. 32. The Commission’s debarment rules define a “person” as “[a]ny individual, group of individuals, corporation, partnership, association, unit of government or legal entity, however organized.” 47 C.F.R. § 54.8(a)(6).

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eligible telecommunications carriers (ETCs) that in turn offer discounts on telephone service for eligible low-income consumers.<sup>5</sup> An ETC may receive reimbursement in connection with the Lifeline program only if it certifies as part of its reimbursement request that it is in compliance with the Lifeline rules.<sup>6</sup>

Icon participated in the Lifeline program from July 2011 until September 2013.<sup>7</sup> On June 12, 2014, Icon pled guilty to knowingly making a false statement to the Universal Service Administrative Company<sup>8</sup> through its submission of 58 fabricated customer recertification forms, which included fictitious signatures, in response to an audit request.<sup>9</sup>

Pursuant to Section 54.8(b) of the Commission's rules,<sup>10</sup> Icon's conviction requires the Bureau to suspend it from participating in any activities associated with or related to the Lifeline program, including receiving funds or discounted services through the Lifeline program, or consulting with, assisting, or advising applicants or service providers regarding the Lifeline program.<sup>11</sup> Icon's suspension becomes effective upon either its receipt of this letter or publication of the suspension in the Federal Register, whichever comes first.<sup>12</sup>

In accordance with the Commission's suspension and debarment rules, Icon may contest this suspension or its scope by filing arguments, with any relevant documents, within thirty (30) calendar days of its receipt of this letter or publication of the suspension in the Federal Register, whichever comes first.<sup>13</sup> Such requests, however, will not ordinarily be granted.<sup>14</sup> The Bureau may reverse or limit the scope of a suspension only upon a finding of extraordinary circumstances.<sup>15</sup> The Bureau will decide any request to reverse or modify a suspension within ninety (90) calendar days of its receipt of such request.<sup>16</sup>

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<sup>5</sup> See *Lifeline Reform Order*, 27 FCC Rcd at 6662–67, paras. 11–18; see also 47 C.F.R. §§ 54.400–54.422.

<sup>6</sup> See 47 C.F.R. § 54.407(d).

<sup>7</sup> *United States v. Icon Telecom*, Criminal Docket No. 5:14-cr-00170–D, Information at 4 (W.D. Okla. filed June 3, 2014) (*Information*).

<sup>8</sup> The Universal Service Administrative Company (USAC) is an independent, not-for-profit corporation designated by the Commission as the administrator of the Lifeline program. See About USAC, <http://www.usac.org/about/>.

<sup>9</sup> *Information* at 8; *Plea Agreement* at 2; see also UNITED STATES ATTORNEY'S OFFICE, WESTERN DISTRICT OF OKLAHOMA, Press Release, *Icon Telecom and Its Owner Plead Guilty And Agree To Forfeit More Than \$27 Million In Connection With Federal Wireless Telephone Subsidy Program*, June 12, 2014, available at <http://www.justice.gov/usao-wdok/pr/icon-telecom-and-its-owner-plead-guilty-and-agree-forfeit-more-27-million-connection>.

<sup>10</sup> 47 C.F.R. § 54.8(a)(4); see *Program Management Order*, 22 FCC Rcd at 16387, para. 32.

<sup>11</sup> 47 C.F.R. §§ 54.8(a)(1), (d).

<sup>12</sup> *Id.* § 54.8(e)(1).

<sup>13</sup> *Id.* § 54.8(e)(4).

<sup>14</sup> *Id.*

<sup>15</sup> *Id.* § 54.8(f).

<sup>16</sup> *Id.* §§ 54.8(e)(5), (f).

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## II. Initiation of Debarment Proceedings

In addition to Icon's immediate suspension from the Lifeline program, its conviction is cause for debarment as defined in Section 54.8(c) of the Commission's rules.<sup>17</sup> Therefore, pursuant to Section 54.8(b) of the Commission's rules, Icon's conviction requires the Bureau to commence debarment proceedings against it.<sup>18</sup>

As with the suspension process, Icon may contest the proposed debarment or its scope by filing arguments and any relevant documentation within thirty (30) calendar days of receipt of this letter or its publication in the Federal Register, whichever comes first.<sup>19</sup> The Bureau, in the absence of extraordinary circumstances, will notify Icon of its decision to debar within ninety (90) calendar days of receiving any information it may have filed.<sup>20</sup> If the Bureau decides to debar the Company, its decision will become effective upon either Icon's receipt of a debarment notice or publication of the decision in the Federal Register, whichever comes first.<sup>21</sup>

If and when Icon's debarment becomes effective, it will be prohibited from participating in activities associated with or related to the Lifeline program for three years from the date of debarment.<sup>22</sup> The Bureau may set a longer debarment period or extend an existing debarment period if necessary to protect the public interest.<sup>23</sup>

Please direct any response, if sent by messenger or hand delivery, to Marlene H. Dortch, Secretary, Federal Communications Commission, 445 12<sup>th</sup> Street, S.W., Room TW-A325, Washington, D.C. 20554 and to the attention of Celia Lewis, Paralegal Specialist, Investigations and Hearings Division, Enforcement Bureau, Room 4-A422, Federal Communications Commission, 445 12<sup>th</sup> Street, S.W., Washington, D.C. 20554 with a copy to Kalun Lee, Deputy Chief, Investigations and Hearings Division, Enforcement Bureau, Room 4-C237, Federal Communications Commission, 445 12<sup>th</sup> Street, S.W., Washington, D.C. 20554. All messenger or hand delivery filings must be submitted without envelopes.<sup>24</sup> If sent by commercial overnight mail (other than U.S. Postal Service (USPS) Express Mail

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<sup>17</sup> "Causes for suspension and debarment are conviction of or civil judgment for attempt or commission of criminal fraud, theft, embezzlement, forgery, bribery, falsification or destruction of records, making false statements, receiving stolen property, making false claims, obstruction of justice and other fraud or criminal offense arising out of activities associated with or related to the schools and libraries support mechanism, the high-cost support mechanism, the rural healthcare support mechanism, and the low-income support mechanism." *Id.* § 54.8(c). Associated activities "include the receipt of funds or discounted services through [the federal universal service] support mechanisms, or consulting with, assisting, or advising applicants or service providers regarding [the federal universal service] support mechanisms." *Id.* § 54.8(a)(1).

<sup>18</sup> *Id.* § 54.8(b).

<sup>19</sup> *Id.* § 54.8(e)(3).

<sup>20</sup> *Id.* § 54.8(e)(5).

<sup>21</sup> *Id.* The Commission may reverse a debarment, or may limit the scope or period of debarment, upon a finding of extraordinary circumstances, following the filing of a petition by you or an interested party or upon motion by the Commission. *Id.* § 54.8(f).

<sup>22</sup> *Id.* § 54.8(d), (g).

<sup>23</sup> *Id.* § 54.8(g).

<sup>24</sup> See FCC Public Notice, DA 09-2529 for further filing instructions (rel. Dec. 3, 2009).

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and Priority Mail), the response must be sent to the Federal Communications Commission, 9300 East Hampton Drive, Capitol Heights, Maryland 20743. If sent by USPS First Class, Express Mail, or Priority Mail, the response should be addressed to Celia Lewis, Paralegal Specialist, Investigations and Hearings Division, Enforcement Bureau, Federal Communications Commission, 445 12<sup>th</sup> Street, S.W., Room 4-A422, Washington, D.C. 20554, with a copy to Kalun Lee, Deputy Chief, Investigations and Hearings Division, Enforcement Bureau, Federal Communications Commission, 445 12<sup>th</sup> Street, S.W., Room 4-C237, Washington, D.C. 20554. You shall also transmit a copy of your response via e-mail to Celia Lewis, [Celia.Lewis@fcc.gov](mailto:Celia.Lewis@fcc.gov), and Kalun Lee, [Kalun.Lee@fcc.gov](mailto:Kalun.Lee@fcc.gov).

If you have any questions, please contact Ms. Lewis via U.S. postal mail, e-mail, or by telephone at (202) 418-7456. If Ms. Lewis is unavailable, you may contact Kalun Lee, Deputy Chief, Investigations and Hearings Division, by telephone at (202) 418-0796 or at the e-mail address noted above.

Sincerely yours,

Jeffrey J. Gee  
Chief  
Investigations and Hearings Division  
Enforcement Bureau

cc: Johnnay Schrieber, Universal Service Administrative Company (via e-mail)  
Rashann Duvall, Universal Service Administrative Company (via e-mail)  
Chris M. Stevens, United States Attorney's Office, Western District of Oklahoma (via e-mail)  
Scott E. Williams, United States Attorney's Office, Western District of Oklahoma (via e-mail)