Before the
FEDERAL COMMUNICATIONS COMMISSION
Washington, D.C. 20554

In the Matter of

Telecommunications Carriers Eligible to Receive Universal Service Support

TAG Mobile, LLC


TAG MOBILE, LLC
AMENDMENT TO PETITION FOR LIMITED DESIGNATION AS AN ELIGIBLE TELECOMMUNICATIONS CARRIER IN ALABAMA, CONNECTICUT, DELAWARE, THE DISTRICT OF COLUMBIA, FLORIDA, NEW HAMPSHIRE, NEW YORK, NORTH CAROLINA, TENNESSEE AND VIRGINIA

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April 4, 2012
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Before the
FEDERAL COMMUNICATIONS COMMISSION
Washington, D.C. 20554

In the Matter of
Telecommunications Carriers Eligible to Receive Universal Service Support
TAG MOBILE, LLC WC Docket No. 09-197


TAG MOBILE, LLC
AMENDMENT TO PETITION FOR LIMITED DESIGNATION AS AN ELIGIBLE TELECOMMUNICATIONS CARRIER IN ALABAMA, CONNECTICUT, DELAWARE, THE DISTRICT OF COLUMBIA, FLORIDA, NEW HAMPSHIRE, NEW YORK, NORTH CAROLINA, TENNESSEE AND VIRGINIA

Life Line support.\textsuperscript{1} TAG does not request ETC status for the purpose of receiving support from any of the other Universal Service Funds (“USF”), including the Link Up program.

The states listed above all have affirmatively stated that they lack jurisdiction or will not assign ETC status to commercial mobile radio service (“CMRS”) providers.\textsuperscript{2} Accordingly, the Commission has jurisdiction, pursuant to Section 214(e)(6) to review and grant the Company’s request for designation as an ETC in the Federal Jurisdiction States.

As discussed in detail below, TAG meets the new requirements for designation as an ETC pursuant to the Commission’s Lifeline Reform Order\textsuperscript{3} and is able and prepared to offer the USF-supported services throughout the Federal Jurisdiction States. Further, on March 6, 2012, TAG filed with the Wireline Competition Bureau (“Bureau”) its Compliance Plan as specified in the Lifeline Reform Order, which will allow TAG to receive blanket forbearance from the facilities requirement of section 214(e)(1)(A) of the Communications Act and participate as an ETC in the Lifeline program.\textsuperscript{4} Finally, as demonstrated in TAG’s Petition,


\textsuperscript{2} In the TAG Petition, TAG provided in Exhibit 2 public utilities commission decisions demonstrating that the state commissions in the states for which TAG is seeking ETC designation from the Commission have affirmatively declined jurisdiction over such cases. TAG includes as Exhibit A, the public utilities commission decisions, including some updated versions. For example, the New Hampshire Public Utilities Commission posted a letter that is to be used to demonstrate that the New Hampshire Public Utilities Commission does not have jurisdiction over mobile radio communications services.


\textsuperscript{4} See Lifeline Reform Order, ¶ 368 and TAG Mobile, LLC Compliance Plan, WC Docket Nos. 09-197, 11-42 (filed Mar. 6, 2012) (“Compliance Plan”) included as Exhibit B.
granting TAG ETC status will benefit the public interest by enabling the Company to provide its competitive services to a broad range of consumers.

I. BACKGROUND AND BLANKET FACILITIES FORBEARANCE

In TAG’s original Petition for ETC designation, it provided a demonstration of its facilities-based Mobile Virtual Network Operator (“MVNO”) operations using facilities owned by TAG and/or co-owned with its wireline affiliate, dPi Teleconnect, LLC. Due to the Commission’s decision in the Lifeline Reform Order to grant blanket forbearance from the facilities requirement of Section 214(e)(1)(A), TAG seeks to amend its Petition to seek ETC designation in the Federal Jurisdiction States as a reseller pursuant to blanket forbearance from the facilities requirement.

In the Lifeline Reform Order, the Commission granted blanket forbearance from the facilities requirement subject to two conditions “(1) the carrier must comply with certain 911 requirements…and (2) the carrier must file, and the Bureau must approve, a compliance plan providing specific information regarding the carrier’s service offerings and outlining the measures the carrier will take to implement the obligations contained in this Order…..”

TAG has submitted its Compliance Plan pursuant to the Lifeline Reform Order. With respect to emergency services, forbearance is conditioned upon TAG: (1) providing its Lifeline subscribers with 911 and E911 access, regardless of activation status and availability of minutes; and (2) providing its Lifeline subscribers with E911-compliant handsets and replacing,

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5 See Lifeline Reform Order, ¶ 368.
6 Although TAG qualifies for and seeks to avail itself of the Commission’s grant of forbearance from the facilities requirement of section 214(e)(1)(A) for purposes of the federal Lifeline program, the Company reserves the right to demonstrate to a state public utilities commission that it provides service using its own facilities in a state for purposes of state universal service funding under state program rules and requirements.
7 See Lifeline Reform Order, ¶ 368.
at no additional charge to the subscriber, noncompliant handsets of Lifeline-eligible subscribers who obtain Lifeline-supported services.\(^8\) TAG will comply with these conditions starting on the effective date of the \textit{Lifeline Reform Order}.

TAG will provide its Lifeline customers with access to 911 and E911 services immediately upon activation of service. The Commission and consumers are hereby assured that all Company customers will have available access to emergency calling services at the time that Lifeline service is initiated, and that such 911 and E911 access will be available from TAG handsets, even if the account associated with the handset has no minutes remaining.

TAG’s existing practices currently provide access to 911 and E911 services for all customers. TAG uses Sprint and Verizon Wireless as its underlying network providers/carriers. Sprint and Verizon Wireless route 911 calls from TAG’s customers in the same manner as 911 calls from Sprint and Verizon Wireless’ own retail customers. To the extent that Sprint and Verizon Wireless are certified in a given PSAP territory, this 911 capability will function the same for TAG. TAG also currently enables 911 emergency calling services for all properly activated handsets regardless of whether the account associated with the handset is active or suspended. Finally, TAG transmits all 911 calls initiated from any of its handsets even if the account associated with the handset has no remaining minutes.

**E911-Compliant Handsets.** TAG will ensure that all handsets used in connection with its Lifeline service offering will be E911-compliant. Indeed, TAG’s phones have always been and will continue to be 911 and E911-compliant. TAG uses phones purchased from various entities, and all phones undergo a thorough quality inspection by TAG prior to being distributed to customers. All TAG handsets are required to meet TAG’s minimum handset

\(^{8}\) \textit{See id.}, ¶ 373.
specifications, which ensure that the handset models used meet all 911 and E911 requirements. As a result, any existing TAG customer that qualifies for and subsequently elects Lifeline service will already have a 911/E911-compliant handset provided by TAG. Additionally, any new customer that qualifies for and enrolls in TAG’s Lifeline program is assured of receiving a 911/E911-compliant handset as well, free of charge.

II. TAG MEETS THE COMMISSION’S REQUIREMENTS FOR ETC DESIGNATION

New Sections 54.201 and 54.202 of the Commission’s rules outline the requirements that must be met before a carrier can be designated as an ETC. As discussed in the TAG Petition and in further detail below, TAG meets these requirements and ETC designation in the Federal Jurisdiction States is warranted.

1) TAG Certifies That it Will Comply With the Service Requirements Applicable to the Support it Receives

As discussed herein, TAG will comply with the emergency service, and consumer protection and service quality standards applicable to Lifeline-only ETCs. Further, TAG will comply with the eligibility, certification and verification requirements detailed in its Compliance Plan. Finally, TAG will offer the voice telephony services that are supported by federal universal service support mechanisms as detailed in revised rule Section 54.101.

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9 See Lifeline Reform Order, Appendix A, Section 54.202(a)(1).
10 The descriptions of TAG’s application, certification and verification policies contained in TAG’s original petition are superseded by this amendment and its Compliance Plan filed on March 6, 2012 (included as Exhibit B). See TAG Petition at 7-8.
11 See 47 C.F.R. § 54.201(d)(1).
Voice grade access to the public switched network. TAG has the ability to provide voice grade access to the PSTN through its underlying carriers.\textsuperscript{12}

Minutes of use for local service provided at no additional charge to end users. As discussed in TAG’s Petition, TAG offers customers a basic level of service that includes a monthly allowance of no less than 100 anytime minutes of use, which can be used for local service at no charge.\textsuperscript{13} In addition, customers can purchase additional minutes as needed.

Access to the emergency services provided by local government or other public safety organizations, such as 911 and enhanced 911. As discussed in TAG’s Petition, TAG’s Lifeline customers can place 911/E911 emergency calls with TAG’s service from their E911 capable handsets. Further, TAG is capable of delivering automatic numbering information (“ANI”) and automatic location information (“ALI”) over its existing network, and otherwise satisfies all applicable state and federal E911 requirements. Finally, as described above and in TAG’s Compliance Plan, 911 and E911 emergency services are available to TAG customers even when all of their minutes have expired or their handset is currently inactive.

Toll limitation services to qualifying low-income consumers. As discussed in TAG’s Petition, toll limitation allows low income consumers to avoid unexpected toll charges.\textsuperscript{14} The Company will not provide toll limitation service (“TLS”). TAG, like most wireless carriers, does not differentiate domestic long distance usage from local usage and all usage is paid for in advance. Pursuant to the \textit{Lifeline Reform Order}, subscribers to such services are not considered to have voluntarily elected to receive TLS.\textsuperscript{15}

\textsuperscript{12} See TAG Petition at 8.
\textsuperscript{13} See id. at 9.
\textsuperscript{14} See id. at 10-11.
\textsuperscript{15} See \textit{Lifeline Reform Order}, ¶ 230.
2) TAG’s Wireless Service Will Remain Functional in Emergency Situations

As discussed in its Petition, TAG offers a fully compliant E911 solution that is as resilient during emergencies as any provider of wireless service and will ordinarily continue to function even in emergency situations. Further, as a reseller, TAG’s wireless service will remain functional to the same extent as its underlying carrier networks are functional. This includes a reasonable amount of back-up power to ensure functionality without an external power source, rerouting traffic around damaged facilities and managing traffic spikes resulting from emergency situations.

3) TAG Will Satisfy Applicable Consumer Protection and Service Quality Standards

As discussed in TAG’s Petition, TAG complies with all current consumer protection standards placed on it by the Commission and, where applicable, state regulators. TAG commits to reporting information regarding outages, consumer complaints and service quality on an annual basis consistent with Commission regulations.

Section 54.202(a)(3) of the Commission’s rules state that a wireless applicant’s commitment to comply with the Cellular Telecommunications and Internet Association’s Consumer Code for Wireless Service (“CTIA Consumer Code”) will satisfy this consumer protection and service quality requirement. TAG intends to fully comply with applicable consumer protection requirements and commits to comply with the CTIA Consumer Code.

16 See Lifeline Reform Order, Appendix A, Section 54.202(a)(2).
17 See TAG Petition at 7.
18 See Lifeline Reform Order, Appendix A, Section 54.202(a)(3).
19 See TAG Petition at 6-7.
20 See Lifeline Reform Order, Appendix A, Section 54.422(b)
4) Demonstration of Financial and Technical Capability

TAG is financially and technically capable of providing Lifeline service in compliance with the Commission’s requirements. TAG has been providing telecommunications service since March of 2010 and it has been providing Lifeline service since October of 2010. As discussed below TAG receives revenue from a number of sources which are completely independent from the revenue it receives in the form of Lifeline reimbursements. TAG’s revenue stream includes, in addition to its Lifeline service offerings, income from the sale of replenishment airtime minutes, the sale of prepaid wireless service to non-Lifeline consumers, the sale of wholesale airtime to smaller and/or regional wireless service providers, and the sale of various other ancillary services, including but not limited to Wireless Land Line Replacement service, data services, and text only service packages. Consequently, TAG has not and will not be relying exclusively on Lifeline reimbursement for its operating revenues. TAG receives revenues from these wholesale and non-Lifeline retail offerings, and also has access to other financial resources including from its parent company. The Company has not been subject to enforcement sanctions or ETC revocation proceedings in any state.

5) Terms and Conditions of TAG’s Voice Telephony Service Plans

TAG will offer its Lifeline service in the states where it is designated as an ETC and throughout the coverage area of its underlying providers, Sprint and Verizon Wireless. TAG’s Lifeline offering will provide customers with at least 100 anytime voice minutes per

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21 See Lifeline Reform Order, Appendix A, Section 54.202(a)(4).
22 A description of TAG’s ownership is included as an exhibit to its Compliance Plan, which is included as Exhibit B to this amendment.
23 See id., Section 54.202(a)(5).
24 TAG is currently designated as an ETC in Arkansas, Kentucky, Louisiana, Maryland, Oklahoma and West Virginia.
month, and text messaging at a rate of 3 texts per voice minute, at no charge.\textsuperscript{25} Lifeline customers can purchase additional bundles of minutes, referred to in TAG’s general terms and conditions as Replenishment plans. TAG’s Replenishment plans are available in either 7 day or 30 day increments, and include text messaging and data service. Standard Replenishment plan pricing and terms are as follows:

- **7 Day Plan** – 100 minutes, up to 200 text messages & 5MB data\textsuperscript{26} for $7.00
- **30 Day Plan 1** – 500 minutes, up to 1000 text messages & 20MB data for $20.00
- **30 Day Plan 2** – 1000 minutes, up to 1200 text messages & 30MB data for $30.00

These Replenishment plans, or “top-up” minutes, are available for purchase at TAG’s retail locations and on its website. Where text messaging is not included in a plan as a separate component, it is available with all TAG voice plans at the rate of three (3) texts, either sent or received, to one (1) minute of airtime usage. Additional information regarding TAG’s plans, rates and services can be found on its website at [www.tagmobile.com](http://www.tagmobile.com).

In addition to free voice services, TAG’s Lifeline plan will include a free handset and custom calling features at no charge, including Caller ID, Call Waiting, Call Forwarding, 3-Way Calling, and Voicemail. All plans include domestic long-distance at no extra per minute charge. Calls to 911 emergency services are always free, regardless of service activation or availability of minutes.\textsuperscript{27}

\textsuperscript{25} TAG’s Lifeline offering in Kentucky provides customers with 200 anytime voice minutes per month, and text messaging at a rate of 3 texts per voice minute. TAG’s Lifeline offering in Oklahoma is not yet set and is subject to further discussions with Oklahoma Corporation Commission staff.

\textsuperscript{26} Available on phones with data capabilities.

\textsuperscript{27} TAG included a public interest demonstration in its original petition. See TAG Petition at 11-15.
TAG does not collect service deposits for its plans and does not charge a number-portability fee, and will not do so for Lifeline accounts.\textsuperscript{28} TAG timely pays all applicable federal, state, and local regulatory fees, including universal service and E911 fees.

6) \textit{TAG Advertising}

In addition, in its Petition, TAG confirmed that it will announce and advertise telecommunications services as an ETC where it provides service in its service area and will publicize the availability of Lifeline services in a manner reasonably designed to reach those likely to qualify for those services.\textsuperscript{29} TAG confirms that it will advertise using media of general distribution and provided a sample of TAG’s advertising, which complies with the requirements of new Section 54.405(c) as an exhibit to its included Compliance Plan.\textsuperscript{30}

\textbf{III. ANTI-DRUG ABUSE CERTIFICATION}

TAG certifies that no party to this petition is subject to a denial of federal benefits that includes Commission benefits pursuant to Section 5301 of the Anti-Drug Abuse Act of 1988, 21 U.S.C. § 862.

\textbf{IV. CONCLUSION}

For the foregoing reasons, TAG asserts that grant of its Petition for Limited Designation as an Eligible Telecommunications Carrier as amended herein is in the public interest and is warranted in accordance with 47 U.S.C. § 214(e)(6) of the Act.

\textsuperscript{28} \textit{See} 47 C.F.R. § 54.401(c), (e).
\textsuperscript{29} \textit{See} TAG Petition at 6; 47 C.F.R. § 54.201(d)(2).
\textsuperscript{30} \textit{See} Exhibit B. \textit{See Lifeline Reform Order}, Appendix A, Section 54.405(c).
Respectfully submitted,

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Washington, D.C. 20007
(202) 342-8544

Counsel to TAG Mobile, LLC

April 4, 2012
DECLARATION

I, Frank Del Col, CEO of TAG Mobile, LLC do hereby affirm under penalty of perjury that I have reviewed all of the factual assertions set forth in the foregoing petition for ETC status and that all such statements made therein are true and correct to the best of my knowledge, information and belief.

To the best of my knowledge, no party to this Petition, nor any of their officers, directors, or persons holding five percent or more of the outstanding stock or shares (voting or non-voting) as specified in Section 1.2002(b) of the Commission’s rules are subject to denial of federal benefits, including Commission benefits, pursuant to Section 5301 of the Anti-Drug Abuse Act of 1988, 21 U.S.C. § 862.

Executed on April 4, 2012

______________________________
Frank Del Col
CEO
EXHIBIT A
By the Commission:

In a joint pleading submitted on September 11, 2001, Pine Belt Cellular, Inc. and Pine Belt PCS, Inc. (collectively referred to as "Pine Belt") each notified the Commission of their desire to be designated as universal service eligible telecommunications carriers ("ETCs") for purposes of providing wireless ETC service in certain of the non-rural Alabama wireline service territories of BellSouth Telecommunications, Inc. ("BellSouth") and Verizon South, Inc. ("Verizon"). The Pine Belt companies noted their affiliation with Pine Belt Telephone Company, a provider of wireline telephone service in rural Alabama, but clarified that they exclusively provide cellular telecommunications and personal communications (collectively referred to as "CMRS" or "wireless") services in their respective service areas in Alabama in accordance with licenses granted by the Federal Communications Commission ("FCC"). The pivotal issue raised in the joint pleading of Pine Belt companies is whether the Commission will assert jurisdiction in this matter given the wireless status of the Pine Belt companies.

As noted in the filing of the Pine Belt companies, state Commissions have primary responsibility for the designation of eligible telecommunications carriers in their respective jurisdictions for universal service purposes pursuant to 47 USC §214(e). The Commission indeed established guidelines and requirements for attaining ETC status in this jurisdiction pursuant to notice issued on October 31, 1997.

For carriers not subject to state jurisdiction, however, §214(e)(6) of the Telecommunications Act of 1996 provides that the FCC shall, upon request, designate such carriers as ETCs in non-rural
service territories if said carriers meet the requirements of §214(e)(1). In an FCC Public Notice released December 29, 1997 (FCC 97-419) entitled "Procedures for FCC designation of Eligible Telecommunications Carriers pursuant to §214(e)(6) of the Telecommunications Act", the FCC required each applicant seeking ETC designation from the FCC to provide, among other things, "a certification and brief statement of supporting facts demonstrating that the Petitioner is not subject to the jurisdiction of a state Commission."

The Pine Belt companies enclosed with their joint pleading completed ETC application forms as developed by the Commission. In the event the Commission determines that it does not have jurisdiction to act on the Pine Belt request for ETC status, however, the Pine Belt companies seek an affirmative written statement from the Commission indicating that the Commission lacks jurisdiction to grant them ETC status as wireless carriers.

The issue concerning the APSC’s jurisdiction over providers of cellular services, broadband personal communications services, and commercial mobile radio services is one that was rather recently addressed by the Commission. The Commission indeed issued a Declaratory Ruling on March 2, 2000, in Docket 26414 which concluded that as the result of certain amendments to the Code of Alabama, 1975 §40-21-120(2) and (1)(a) effectuated in June of 1999, the APSC has no authority to regulate, in any respect, cellular services, broadband personal communications services and commercial mobile radio services in Alabama. Given the aforementioned conclusions by the Commission, it seems rather clear that the Commission has no jurisdiction to take action on the Application of the Pine Belt companies for ETC status in this jurisdiction. The Pine Belt companies and all other wireless providers seeking ETC status should pursue their ETC designation request with the FCC as provided by 47 USC §214(e)(6).

IT IS, THEREFORE, ORDERED BY THE COMMISSION, That the Commission’s jurisdiction to grant Eligible Telecommunications Carrier status for universal service purposes does not extend to providers of cellular services, broadband personal communications services, and commercial mobile radio services. Providers of such services seeking Eligible Telecommunications Carrier status should accordingly pursue their requests through the Federal Communications Commission.

IT IS FURTHER ORDERED, That this Order shall be effective as of the date hereof.

DONE at Montgomery, Alabama, this 12th day of March, 2002.

ALABAMA PUBLIC SERVICE COMMISSION

Jim Sullivan, President
Jan Cook, Commissioner

George C. Wallace, Jr., Commissioner

ATTEST: A True Copy

Walter L. Thomas, Jr., Secretary
November 8, 2010

In reply, please refer to:

UR:PAP

Jacqueline Hankins
Helein & Marashlian
1420 Spring Hill Rd
Suite 205
McLean, VA 22102

Re: Request for Letter Clarifying Jurisdiction Over Wireless ETC Petitions

Dear Ms. Hankins:

The Department of Public Utility Control (Department) acknowledges receipt of your October 25, 2010 letter filed on behalf of Boomerang Wireless, LLC d/b/a Ready Mobile (Ready Mobile) requesting clarification as to whether the Department claims jurisdiction to designate wireless eligible telecommunications carriers (ETC) in Connecticut.

The Department does not regulate or license mobile carrier services' rates and charges and therefore, Ready Mobile should apply to the Federal Communications Commission for purposes of being designed an ETC.

Sincerely,

DEPARTMENT OF PUBLIC UTILITY CONTROL

Kimberley J. Santopietro
Executive Secretary
July 15, 2009

L. Charles Keller, Jr.
Wilkinson Barker Knauer, LLP
2300 N Street, NW, Ste. 700
Washington, DC 20037

RE: Conexions LLC

Dear Mr. Keller:

You have requested a statement confirming that the Delaware Public Service Commission ("PSC") lacks the jurisdiction to designate your client, Conexions, LLC ("Conexions"), as an Eligible Telecommunications Carrier ("ETC") under 47 U.S.C. § 214(e). You have represented that Conexions is a new mobile virtual network operator who seeks to participate in the FCC's Lifeline support program for qualifying low-income consumers.

Under state law, the Delaware PSC does not currently exercise any form of supervisory jurisdiction over wireless commercial mobile radio service ("CMRS") providers. See 26 Del. C. § 102(2) (excluding "telephone service provided by cellular technology, or by domestic public land mobile radio service" from the definition of "public utility"); 26 Del. C. § 202(c) (providing that the Delaware Commission has "no jurisdiction over the operation of domestic public land mobile radio service provided by cellular technology service or over rates to be charged for such service or over property, property rights, equipment of facilities employed in such service"). In fact, in granting ETC status in Delaware for Cellco Partnership d/b/a Bell Atlantic Mobile, the FCC accepted the Delaware PSC's confirmation at that time that it did not have jurisdiction under state law to designate CMRS providers as ETCs. See Federal-State Joint Board on Universal Service; Cellco Partnership d/b/a Bell Atlantic Mobile Petition for Designation as an Eligible Telecommunications Carrier, Memorandum Opinion and Order, 16 FCC Red. 39 (2000), at ¶ 3-4. There have been no changes to state law regarding the PSC's authority over CMRS providers since the Cellco decision.
I hope this addresses your request for confirmation that the Delaware Public Service Commission does not have jurisdiction under state law to designate CMRS providers, such as Conexions LLC, as an ETC.

Sincerely,

Bruce H. Burcat
Executive Director
BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF DELAWARE

IN THE MATTER OF THE APPLICATION OF )
VERIZON DELAWARE INC., TO MODIFY THE )
LIFELINE SERVICE BY ADDING AN INCOME )
QUALIFIER TO THE ELIGIBILITY CRITERIA )
(PSC DOCKET NO. 05-016T )
(FILED JUNE 17, 2005) )

ORDER NO. 6736

This 11th day of October, 2005, the Commission determines and
Orders the following:

1. In the jargon of the federal Lifeline/Link-Up program,
Delaware is a "federal default State." Delaware has never, by either
state law or state regulation, ordained, nor funded, a stand-alone
program to provide discounts on basic telephone services charges for
low-income subscribers. Consequently, it was not until 1997, when the
Federal Communications Commission ("FCC") revamped the federal
Lifeline/Link-Up program, that Delaware subscribers first became
eligible for participation in the federal Lifeline program.1 And given
that in a "federal default State" only federally-raised monies are
used to reimburse eligible carriers for the Lifeline and Link-Up
discounts, it is the FCC, and not the state commission, that gets to
call the tune about who should be eligible to receive these federally-
subsidized price reductions.

2. Since 1997, Verizon Delaware Inc. ("VZ-DE") has been
designated as an "eligible telecommunications carrier" and has offered

1See PSC Order No. 4684 (Dec. 16, 1997) (summarizing Delaware history
and electing to allow "Tier 2" federal support to eligible Delaware
subscribers).
federal Lifeline discounts on the federal list of supported services.\textsuperscript{2} And even though in “default” States, Lifeline is almost an exclusively federal program, VZ-DE has, since 1997, filed at the State level, tariff provisions setting forth its Lifeline offerings.\textsuperscript{3}

3. In 2004, the FCC changed some of the “eligibility” rules describing which subscribers may participate in the federal Lifeline/Link-Up program.\textsuperscript{4} In particular, the 2004 amendments added additional programs to the list of “eligible” programs where participation confers federal default Lifeline/Link-Up eligibility.\textsuperscript{5} The 2004 amendments also introduced an additional eligibility criteria premised on the subscriber’s household income.\textsuperscript{6} Eligible telecommunications carriers, such as VZ-DE, were given one year to implement this new, additional income-based eligibility criteria.\textsuperscript{7}

4. To implement these changes prescribed by the FCC, VZ-DE initially filed revisions to the Lifeline and Link-Up portions of its

\textsuperscript{2}See PSC Order No. 4680 (Dec. 17, 1997) ("ETC" designation for VZ-DE). See also PSC Dckt. No. 97-023T (initial Lifeline tariff filing by VZ-DE).

\textsuperscript{3}From December 2000 through December 2003, VZ-DE offered, under its state tariff, an “expanded” Lifeline program for Delaware. The discounts under such program exceeded the Tiers 1 & 2 levels normally available in a default State. VZ-DE offered this expanded program to fulfill a condition imposed by the FCC in approving the Bell Atlantic-GTE merger. See PSC Order No. 6317 (Dec. 9, 2003) (explaining content and cause of this expanded Lifeline offering). Whether Delaware remained a “default State” during this period when VZ-DE subsidized the deeper discounts is an issue that need now be explored or resolved. This “expanded” program ended in December 2003.

\textsuperscript{4}In the Matter of Lifeline and Link-Up, Report and Order and Further NPRM, 19 FCC Rcd. 8302 (FCC 2004) ("Lifeline Order").

\textsuperscript{5}47 C.F.R. §§ 54.409(b) (Lifeline eligibility criteria in “default” State); 54.415(b) (Link-Up eligibility criteria in “default” State).

\textsuperscript{6}47 C.F.R. §§ 54.409(b), 54.410 (Lifeline); 54.415(b), 54.416 (Link-Up).

\textsuperscript{7}47 C.F.R. §§ 54.410(a)(ii), 54.416.
State tariff. These changes incorporated into the State tariff provisions the expanded list of "eligibility-conferring" programs. At the same time, the Commission Staff began discussions with VZ-DE to determine whether, under the applicable federal default rules, it was appropriate for VZ-DE to continue to include in its State tariff Lifeline provisions language that conditioned Lifeline eligibility on the subscriber foregoing the ability to purchase many optional or vertical services. Eventually, VZ-DE revised its State tariff Lifeline provisions to delete the questioned restrictions. Then in June 2005, VZ-DE filed another Tariff revision to reflect its implementation of the household-income criteria for eligibility for Lifeline and Link-Up discounts. Finally, on September 9, 2005, VZ-DE submitted another set of revised tariff sheets reflecting further textual revisions, as originally suggested by Staff. In part, these final changes sought to make the State tariff's description of how VZ-DE would administer its Lifeline/Link-Up program to more closely parallel the governing federal default rules.

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9That restriction - limiting Lifeline subscribers to a small group of designated vertical services - had been a continual part of VZ-DE's state-tariffed Lifeline offerings since 1997. In its Lifeline Order, the FCC expressed its belief that "any restriction on the purchase of vertical services may discourage qualified consumers from enrolling and may serve as a barrier to participation in the [Lifeline] program. Lifeline Order at ¶ 53.

10See PSC Dckt. No. 05-008T (filed April 8, 2005; eff. April 16, 2005).


12See PSC Dckt. No. 05-016T, amended tariff sheets filed on September 9, 2005 but with effective date of June 22, 2005).
5. The Commission enters this Order not so much to "approve" the various Lifeline filings made by VZ-DE but to recount the course of the filings made since the FCC changed its federal Lifeline/Link-Up program in 2004. Indeed, given that Delaware is a "default" State, VZ-DE's Lifeline/Link-Up offerings are governed more by the federal default rules than by any "approved" State tariff provision. Any State tariff provision that might conflict with a federal default rule would necessarily have to yield. However, the Commission will accept the Lifeline and Link-Up tariff filings lodged by VZ-DE. The Commission believes that VZ-DE's last submission (in September 2005) sets forth a Lifeline and Link-Up offering that is consistent with the federal default rules. However, the filing and acceptance of the State tariff provisions should not be seen as foreclosing any later challenge that VZ-DE's program falls short of the federal directives.

Now, therefore, IT IS ORDERED:

1. That, as explained in the body of this Order, the Commission accepts the tariff filings made by Verizon Delaware Inc., to implement its responsibilities to provide federal Lifeline and Link-Up in this "federal default" jurisdiction. In particular, the Commission now accepts the tariff revision filing made September 9, 2005 pertaining to the following leaves in P.S.C.-Del.-No. 1:

   Section 20D, Fourteenth Revised Sheet 1 (Link-Up);
   Section 20D, Fifth Revised Sheet 2 (Link-Up); and
   Section 20E, Eighth Revised Sheet 2 (Lifeline).
2. That the Commission reserves the jurisdiction and authority to enter such further Orders in this matter as may be deemed necessary or proper.

BY ORDER OF THE COMMISSION:

/s/ Arnetta McRae
Chair

/s/ Joann T. Conaway
Commissioner

/s/ Jaymes B. Lester
Commissioner

/s/ Dallas Winslow
Commissioner

ATTEST:

/s/ Norma J. Sherwood
Acting Secretary
March 27, 2012

Via First Class Mail
John J. Heitmann and Joshua T. Guyan
Kelley Drye & Warren LLP
Washington Harbour Suite 400
3050 K Street, NW
Washington, DC 20007-5108

Dear Mr. Heitmann and Mr. Guyan:

Thank you for your March 23, 2012 letter requesting information on whether the Public Service Commission of the District of Columbia ("Commission") designates wireless telecommunications carriers as eligible telecommunications carriers ("ETC") for the purposes of receiving federal universal service funding. Please be advised that, pursuant to section 34-2006(b) of the District of Columbia Code, the Commission does not have jurisdiction over wireless carriers. Thus, the Commission has no authority to designate wireless telecommunications carriers as ETCs.

Attached please find a copy of the relevant section of the District of Columbia Code for your information. Should you need anything further, please contact Lara Walt at 202-626-9191 or lwalt@psc.dc.gov.

Sincerely,

Richard A. Beverly
General Counsel

Enclosure
Section 34-2006 Exemptions

(a) This chapter shall not apply to cable television services performed pursuant to an existing cable television franchise agreement with the District of Columbia which is in effect on September 9, 1996. To the extent that a cable television company seeks to provide local exchange services within the District of Columbia, such company shall be regulated under the provisions of this chapter for their local exchange services.

(b) Pursuant to the federal Telecommunications Act of 1996, this chapter shall not apply to licensed or unlicensed wireless services authorized by the Federal Communications Commission operating in the District of Columbia.

(c) This chapter shall not:

   (1) Apply to the provision, rates, charges, or terms of service of Voice Over Internet Protocol Service or Internet Protocol-enabled Service;

   (2) Alter the authority of the Commission to enforce the requirements as are otherwise provided for, or allowed by, federal law, including the collection of Telecommunications Relay Service fees and universal service fees;

   (3) Alter the authority of the Office of Cable Television and Telecommunications with respect to the provision of video services in the District of Columbia; or

   (4) Alter the Commission's existing authority over the regulation of circuit-switched local exchange services in the District of Columbia.

CREDIT(S)

(Sept. 9, 1996, D.C. Law 11-154, § 7, 43 DCR 3736; June 5, 2008, D.C. Law 17-165, § 3(c), 55 DCR 5171.)

HISTORICAL AND STATUTORY NOTES

Prior Codifications

Effect of Amendments

D.C. Law 17-165 added subsec. (c).

Legislative History of Laws

For legislative history of D.C. Law 11-154, see Historical and Statutory Notes following § 34-2001.

For Law 17-165, see notes following § 34-403.

References in Text

The federal Telecommunications Act of 1996, referred to in (b), is Pub. L. 104-104, which is codified throughout Title 47 of the United States Code.

DC CODE § 34-2006

Current through January 11, 2012

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END OF DOCUMENT

Mr. Douglas D. Orvis, II  
Bingham McCutchen, LLP  
2020 K. Street NW  
Washington, DC 20006-1806

Re: Undocketed – TAG Mobile, LLC’s ETC Designation

Dear Mr. Orvis:

We received your May 25, 2011 letter requesting a statement that the Florida Public Service Commission’s jurisdiction to grant ETC designation to TAG Mobile, LLC changed with Governor Scott’s approval of HB 1231, the telecom reform bill.

This letter acknowledges that Governor Scott’s approval of HB 1231, the telecom reform bill, revises Chapter 364, Florida Statutes, thereby changing the Commission’s jurisdiction regarding telecommunications companies. I direct your attention to Chapter 364, Florida Statutes, including the revisions by HB 1231 for the proposition that the Federal Communications Commission, rather than this Commission is the appropriate agency to consider TAG Mobile, LLC’s bid for ETC status.

Sincerely,

S. Curtis Kiser  
General Counsel

cc: Beth W. Salak, Director, Division of Regulatory Analysis  
Robert J. Casey, Public Utilities Supervisor, Division of Regulatory Analysis  
Adam J. Teitzman, Attorney Supervisor, Office of the General Counsel  
Ann Cole, Commission Clerk, Office of Commission Clerk
March 28, 2011

RE: ETC Certification in New Hampshire

The federal Universal Service Fund (USF) was created by the Federal Communications Commission (FCC) to promote the availability of quality services at just and reasonable rates to all consumers including low-income customers and those in high cost areas and to increase nationwide access to advanced services in schools, libraries and rural health care facilities. To qualify for universal service funding a carrier must first be certified as an Eligible Telecommunications Carrier (ETC) by the state public utilities commission or, if the state does not assert this authority, by the FCC. See 47 U.S.C. §214 (e).

The New Hampshire Public Utilities Commission maintains authority to determine whether landline telecommunications carriers qualify as ETCs. Pursuant to New Hampshire RSA 362:6, the Commission has no jurisdiction over mobile radio communications services. Consequently, the state declines jurisdiction over the certification of wireless carriers as ETCs, leaving that responsibility to the FCC.

Sincerely,

F. Anne Ross
General Counsel
New Hampshire Public Utilities Commission
TO WHOM IT MAY CONCERN:

Re: i-wireless CMRS Jurisdiction

We have received a letter from i-wireless, LLC (i-wireless), requesting a statement that the New York State Public Service Commission does not exercise jurisdiction over CMRS providers for the purpose of making determinations regarding Eligible Telecommunications Carrier designations under section 214 (e)(6) of 47 U.S.C. In response to this request, please be advised that section 5 (6)(a) of the New York State Public Service Law provides that:

Application of the provisions of this chapter to cellular telephone services is suspended unless the commission, no sooner than one year after the effective date of this subdivision, makes a determination, after notice and hearing, that suspension of the application of provisions of this chapter shall cease to the extent found necessary to protect the public interest.

The New York State Public Service Commission has not made a determination as of this date that regulation should be reinstituted under section 5 (6)(a) of the Public Service Law. Consequently, based on the representation by i-wireless that it is a mobile virtual network operator reselling wireless services, i-wireless would not be subject to New York State Public Service Commission jurisdiction for the purpose of making an Eligible Telecommunications Carrier designation.

Very truly yours,

Maureen J. McCauley
Assistant Counsel
STATE OF NORTH CAROLINA
UTILITIES COMMISSION
RALEIGH

DOCKET NO. P-100, SUB 133c

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of
Designation of Carriers Eligible for Universal Service

ORDER GRANTING PETITION

BY THE COMMISSION: On August 22, 2003, North Carolina RSA3 Cellular Telephone Company, d/b/a Carolina West (Carolina West), a commercial mobile radio service (CMRS) provider, filed a Petition seeking an affirmative declaratory ruling that the Commission lacks jurisdiction to designate CMRS carriers eligible telecommunications carriers (ETC) status for the purposes of receiving federal universal service support.

In support of its Petition, Carolina West stated that it was a CMRS provider authorized by the Federal Communications Commission (FCC) to provide cellular mobile radio telephone service in North Carolina, and that the FCC had clearly recognized that CMRS carriers such as Carolina West may be designated as ETCs. ETC status is necessary for a provider to be eligible to receive universal service support. Section 214(e)(8) of the Telecommunications Act provides that if a state commission determines that it lacks jurisdiction over a class of carriers, the FCC is charged with making the ETC determination. The FCC has stated that, in order for the FCC to consider requests pursuant to this provision, a carrier must provide an "affirmative statement" from the state commission or court of competent jurisdiction that the state lacks jurisdiction to perform the designation. To date, several state commissions have declined to exercise such jurisdiction.

North Carolina has excluded CMRS from the definition of "public utility," See G.S. 62-3(29). Pursuant to this, the Commission issued its Order Concerning Deregulation of Wireless Providers in Docket Nos. P-100, Sub 114 and Sub 124 on August 28, 1995, concluding that the Commission no longer has jurisdiction over cellular services. Accordingly, Carolina West has now requested the Commission to issue an Order stating that it does not have jurisdiction to designate CMRS carriers ETC status for the purposes of receiving federal universal service support.

WHEREUPON, the Commission reaches the following

CONCLUSIONS

After careful consideration, the Commission concludes that it should grant Carolina West's Petition and issue an Order stating that it lacks jurisdiction to designate ETC status
for CMRS carriers. As noted above, in its August 28, 1995, Order in Docket Nos. P-100, Sub 114 and Sub 124, the Commission observed that G.S. 62-8(23), enacted on July 28, 1995, has removed cellular services, radio common carriers, personal communications services, and other services then or in the future constituting a mobile radio communications service from the Commission's jurisdiction. 47 USC 3(41) defines a "state commission" as a body which "has regulatory jurisdiction with respect to the intrastate operation of carriers." Pursuant to 47 USC 214(e)(6), if a state commission determines that it lacks jurisdiction over a class of carriers, the FCC must determine which carriers in that class may be designated as ETCs. Given these circumstances, it follows that the Commission lacks jurisdiction over CMRS services and the appropriate venue for the designation of ETC status for such services is with the FCC. Accord, Order Granting Petition, ALLTEL Communications, Inc., June 24, 2003.

IT IS, THEREFORE, SO ORDERED.

ISSUED BY ORDER OF THE COMMISSION.

This the 28th day of August, 2003,

NORTH CAROLINA UTILITIES COMMISSION

Patricia Swenson, Deputy Clerk
Before the Tennessee Regulatory Authority

Nashville, Tennessee

April 11, 2003

IN RE:

APPLICATION OF ADVANTAGE CELLULAR SYSTEMS, INC. TO BE DESIGNATED AS AN ELIGIBLE TELECOMMUNICATIONS CARRIER

DOCKET NO.

02-01245

ORDER

This matter came before Chairman Sara Kyle, Director Deborah Taylor Tate and Director Pat Miller of the Tennessee Regulatory Authority (the "Authority"), the voting panel assigned in this docket, at the regularly scheduled Authority Conference held on January 27, 2003, for consideration of the Application of Advantage Cellular Systems, Inc. To Be Designated As An Eligible Telecommunications Carrier ("Application") filed on November 21, 2002.

Background

Advantage Cellular Systems, Inc. ("Advantage") is a commercial mobile radio service provider ("CMRS") seeking designation as an Eligible Telecommunications Carrier ("ETC") by the Authority pursuant to 47 U.S.C. §§ 214 and 254. In its Application, Advantage asserts that it seeks ETC status for the entire study area of Dobbs Telephone Cooperative, Inc., a rural cooperative telephone company. Advantage maintains that it meets all the necessary requirements for ETC status and therefore is eligible to receive universal service support throughout its service area.

The January 27, 2003 Authority Conference

During the regularly scheduled Authority Conference on January 27, 2003, the panel of Directors assigned to this docket deliberated Advantage's Application. Of foremost consideration was the issue of the Authority's jurisdiction. The panel unanimously found that the Authority lacked
jurisdiction over Advantage for ETC designation purposes.\textsuperscript{1}

This conclusion was implicitly premised on Tenn. Code Ann. § 65-4-104, which provides

that:

The Authority has general supervisory and regulatory power, jurisdiction and control over all public utilities and also over their property, property rights, facilities, and franchises, so far as may be necessary for the purpose of carrying out the provisions of this chapter.

For purposes of Tenn. Code Ann. § 65-4-104, the definition of public utilities specifically excludes,

with certain exceptions not relevant to this case, "[]any individual, partnership, cooperation, association, corporation or joint stock company offering domestic public cellular radio telephone service authorized by the federal communications commission."

The Authority's lack of jurisdiction over CMRS providers implicates 47 U.S.C. § 214(c),

which addresses the provision of universal service. Where common carriers seeking universal service support are not subject to a state regulatory commission's jurisdiction, 47 U.S.C. § 214(c)(6)

authorizes the Federal Communications Commission ("FCC") to perform the ETC designation.\textsuperscript{2}

\textsuperscript{1} This finding is not inconsistent with the Authority's decision in In re: Universal Service Generic Contested Case, Docket 97-05338, Interim Order on Phase I of Universal Service, pp., 53-57 (May 20, 1999), in which the Authority required

intensive telecommunications carriers to contribute to the Intensive Universal Service Fund including telecommunications carriers not subject to authority of the FBC. The decision in Docket No. 97-05338 was based primarily on 47 U.S.C. § 254(d) which authorizes states to adopt regulations not inconsistent with the Federal Communications Commission's rules on Universal Service and specifically requires every telecommunications carrier that provides interstate telecommunications services to contribute to the preservation and advancement of universal service in that state. The

Interim Order was issued prior to the effective date of 47 U.S.C. § 214(c)(6).

\textsuperscript{2} 47 U.S.C. §214(c)(6) states:

(6) Common carriers not subject to state commission jurisdiction

In the case of a common carrier providing telephone exchange service and exchange access that is

not subject to the jurisdiction of a State commission, the Commission shall upon request designate

such a common carrier that meets the requirements of paragraph (1) as an eligible telecommunications carrier for a service area designated by the Commission consistent with applicable Federal and State law. Upon request and consistent with the public interest, convenience and necessity, the Commission may, with respect to an area served by a rural telephone company, and shall, in the case of all other areas, designate more than one common

carrier as an eligible telecommunications carrier for a service area designated under this paragraph, so long as each additional requesting carrier meets the requirements of paragraph (1).

Before designating an additional eligible telecommunications carrier for an area served by a rural telephone company, the Commission shall find that its designation is in the public interest.
As a matter of "state-federal comity," the FCC requires that carriers seeking ETC designation "first consult with the state commission to give the state commission an opportunity to interpret state law." Most carriers that are not subject to a state regulatory commission's jurisdiction seeking ETC designation must provide the FCC "with an affirmative statement from a court of competent jurisdiction or the state commission that it lacks jurisdiction to perform the designation."  

The panel noted that the FCC is the appropriate forum for Advantage to pursue ETC states pursuant to 47 U.S.C. § 214(o)(6). This Order shall serve as the above mentioned affirmative statement required by the FCC.  

IT IS THEREFORE ORDERED THAT:  

The Application of Advantage Cellular Systems, Inc. To be Designated As an Eligible Telecommunications Carrier is dismissed for lack of subject matter jurisdiction.

Sara Kyle, Chairman

Deborah Taylor Tate, Director

Pat Miller, Director

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4 See id. (The "affirmative statement of the state commission may consist of any duly authorized letter, comment, or state commission order indicating that it lacks jurisdiction to perform designations over a particular carrier.")

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COMMONWEALTH OF VIRGINIA
STATE CORPORATION COMMISSION
AT RICHMOND, APRIL 9, 2004

IN RE:
APPLICATION OF VIRGINIA CELLULAR LLC CASE NO. PUC-2001-00263

For designation as an eligible telecommunications provider under 47 U.S.C. § 214(e) (2)

ORDER INVITING COMMENTS AND/OR REQUESTS FOR HEARING

On December 21, 2001, Virginia Cellular LLC ("Virginia Cellular") filed an application with the State Corporation Commission ("Commission") for designation as an eligible telecommunications carrier ("ETC"). This was the first application by a Commercial Mobile Radio Service ("CMRS") carrier for ETC designation. Pursuant to the Order Requesting Comments, Objections, or Requests for Hearing, issued by the Commission on January 24, 2002, the Virginia Telecommunications Industry Association and NTELOS Telephone Inc. ("NTELOS") filed their respective comments and requests for hearing on February 20, 2002. Virginia Cellular filed Reply Comments on March 6, 2002. Our Order of April 9, 2002, found that § 214(e)(6) of the Act is applicable to Virginia Cellular's application because this Commission has not asserted jurisdiction over CMRS carriers and that Virginia Cellular should apply to the Federal Communications Commission ("FCC") for ETC designation.

Virginia Cellular filed its Petition for Designation as an Eligible Telecommunications Carrier in the State of Virginia with the FCC on April 26, 2002. On January 22, 2004, the FCC released its order designating Virginia Cellular as an ETC in specific portions of its licensed Virginia Cellular is a CMRS carrier as defined in 47 U.S.C. § 153(27) and is authorized as the "A-band" cellular carrier for the Virginia 6 Rural Service Area, serving the counties of Rockingham, Augusta, Nelson, and Highland and the cities of Harrisonburg, Staunton, and Waynesboro.
The FCC's January 22, 2004, Order further stated that Virginia Cellular's request to redefine the service areas of Shenandoah Telephone Company ("Shentel") and MGW Telephone Company ("MGW") in Virginia pursuant to § 214(3)(5) of the Telecommunications Act of 1996 ("Act") was granted subject to the agreement of this Commission. On March 2, 2004, the FCC filed its January 22, 2004, Order as a petition in this case.

Section 214(e)(5) of the Act states:

SERVICE AREA DEFINED. - The term "service area" means a geographic area established by a State commission (or the Commission under paragraph (6)) for the purpose of determining universal service obligations and support mechanisms. In the case of an area served by a rural telephone company, "service area" means such company's "study area" unless and until the Commission and the States, after taking into account recommendations of a Federal-State Joint Board instituted under section 410(c), establish a different definition of service area for such company.

In this instance, the FCC has determined that the service areas of Shentel and MGW, which are both rural telephone companies under the Act, should be redefined as requested by Virginia Cellular. The FCC further recognizes that the "Virginia Commission's first-hand knowledge of the rural areas in question uniquely qualifies it to determine the redefinition proposal and examine whether it should be approved."
The Commission finds that interested parties should be afforded the opportunity to comment and/or request a hearing regarding the FCC's petition to redefine the service areas of Shentel and MGW. We note that the FCC believes that its proposed redefinition of these service areas should not harm either Shentel or MGW.\textsuperscript{6} However, we request any interested party to specifically address in its comments whether our agreeing to the FCC's proposal to redefine the service areas of Shentel and MGW would harm these companies.

NOW UPON CONSIDERATION of all the pleadings of record and the applicable law, the Commission is of the opinion that interested parties should be allowed to comment or request a hearing regarding the FCC's proposed redefinition of Shentel's and MGW’s service areas.

Accordingly, IT IS ORDERED THAT:

(1) Any interested party desiring to comment regarding the redefinition of Shentel's and MGW's service areas may do so by directing such comments in writing on or before May 7, 2004, to Joel H. Peck, Clerk of the State Corporation Commission, c/o Document Control Center, P.O. Box 2118, Richmond, Virginia 23218. Interested parties desiring to submit comments electronically may do so by following the instructions found on the Commission's website: http://www.state.va.us/sec/caseinfo.htm.

(2) On or before May 7, 2004, any interested party wishing to request a hearing regarding the redefinition of Shentel's and MGW’s service areas shall file an original and fifteen (15) copies of its request for hearing in writing with the Clerk of the Commission at the address set forth above. Written requests for hearing shall refer to Case No. PUC-2001-00263 and shall include: (i) a precise statement of the interest of the filing party; (ii) a statement of the specific action sought to the extent then known; (iii) a statement of the legal basis for such action; and (iv) a precise statement why a hearing should be conducted in the matter.

\textsuperscript{6} See paragraphs 43 and 44 of the FCC's January 22, 2004, Order.
(3) On or before June 1, 2004, interested parties may file with the Clerk of the Commission an original and fifteen (15) copies of any responses to the comments and requests for hearing filed with the Commission. A copy of the response shall be delivered to any person who filed comments or requests for hearing.

(4) This matter is continued generally.

AN ATTESTED COPY hereof shall be sent by the Clerk of the Commission to: each local exchange telephone company licensed to do business in Virginia, as shown on Attachment A hereto; David A. LaFuria, Esquire, Lukas, Nace, Gutierrez & Sachs, Chartered, 1111 19th Street, N.W., Suite 1200, Washington, D.C. 20036; Thomas Buckley, Attorney-Advisor, Telecommunications Access Policy Division, Wireline Competition Bureau, Federal Communications Commission, 445 12th Street, S.W., Washington, D.C. 20554; Virginia Telecommunications Industry Association, c/o Richard D. Gary, Esquire, Hunton & Williams LLP, Riverfront Plaza, East Tower, 951 East Byrd Street, Richmond, Virginia 23219-4074; L. Ronald Smith, President and General Manager, Shenandoah Telephone Company, P.O. Box 105, Williamsville, Virginia 24487; Lori Warren, Director of Regulatory Affairs, MGW Telephone Company, P.O. Box 459, Edinburg, Virginia 22824-0459; C. Meade Browder, Jr., Senior Assistant Attorney General, Division of Consumer Counsel, Office of Attorney General, 900 East Main Street, 2nd Floor, Richmond, Virginia 23219; and the Commission's Office of General Counsel and Divisions of Communications, Public Utility Accounting, and Economics and Finance.
EXHIBIT B
BEFORE THE
FEDERAL COMMUNICATIONS COMMISSION
Washington, D.C. 20554

In the Matter of
Telecommunications Carriers Eligible to
Receive Universal Service Support
Lifeline and Link Up Reform and Modernization
TAG Mobile, LLC
Petition for Limited Designation as an Eligible
Telecommunications Carrier

TAG MOBILE, LLC COMPLIANCE PLAN

TAG Mobile, LLC (“TAG” or the “Company”),\(^1\) through its undersigned counsel, hereby respectfully submits and requests expeditious approval of its Compliance Plan outlining the measures it will take to implement the conditions imposed by the Commission in its Lifeline Reform Order.\(^2\)

TAG commends the Commission’s commitment to a nationwide communications system that promotes the safety and welfare of all Americans, including Lifeline

\(^1\) TAG hereby also reports its corporate and trade names, identifiers, and its holding company, operating companies and affiliates in Exhibit A attached hereto.

customers. TAG will comply with 911 requirements as described below and it is submitting this Compliance Plan in order to qualify for blanket forbearance from the facilities requirement of section 214(e)(1)(A) of the Communications Act and participate as an eligible telecommunications carrier (“ETC”) in the Lifeline program. ³

TAG will comply fully with all conditions set forth in the Lifeline Reform Order, as well as with the Commission’s Lifeline rules and policies more generally. ⁴ This Compliance Plan describes the specific measures that TAG intends to implement to achieve these objectives. Specifically, this Compliance Plan: (1) describes the specific measures that TAG will take to implement the obligations contained in the Lifeline Reform Order, including the procedures TAG follows in enrolling a subscriber in Lifeline and submitting for reimbursement for that subscriber from the low income fund, materials related to initial and ongoing certifications and sample marketing materials; and (2) provides a detailed description of how TAG offers Lifeline services, the geographic areas in which it offers services, and a detailed description of TAG’s Lifeline service plan offerings.

³ See Lifeline Reform Order, ¶ 368. Although TAG qualifies for and seeks to avail itself of the Commission’s grant of forbearance from the facilities requirement of section 214(e)(1)(A) for purposes of the federal Lifeline program, the Company reserves the right to demonstrate to a state public utilities commission that it provides service using its own facilities in a state for purposes of state universal service funding under state program rules and requirements.

ACCESS TO 911 AND E911 SERVICES

Pursuant to the *Lifeline Reform Order*, forbearance is conditioned upon TAG: (1) providing its Lifeline subscribers with 911 and E911 access, regardless of activation status and availability of minutes; and (2) providing its Lifeline subscribers with E911-compliant handsets and replacing, at no additional charge to the subscriber, noncompliant handsets of Lifeline-eligible subscribers who obtain Lifeline-supported services. TAG will comply with these conditions starting on the effective date of the *Lifeline Reform Order*.

TAG will provide its Lifeline customers with access to 911 and E911 services immediately upon activation of service. The Commission and consumers are hereby assured that all TAG customers will have available access to emergency calling services at the time that Lifeline service is initiated, and that such 911 and E911 access will be available from TAG handsets, even if the account associated with the handset has no minutes remaining.

TAG’s existing practices currently provide access to 911 and E911 services for all customers. TAG uses Sprint and Verizon Wireless as its underlying network providers/carriers. Sprint and Verizon Wireless route 911 calls from TAG’s customers in the same manner as 911 calls from Sprint and Verizon Wireless’ own retail customers. To the extent that Sprint and Verizon Wireless are certified in a given PSAP territory, this 911 capability will function the same for TAG. TAG also currently enables 911 emergency calling services for all properly activated handsets regardless of whether the

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5 See Compliance Plan Public Notice at 3.
6 See *Lifeline Reform Order*, ¶ 373.
account associated with the handset is active or suspended. Finally, TAG transmits all 911 calls initiated from any of its handsets even if the account associated with the handset has no remaining minutes.

**E911-Compliant Handsets.** TAG will ensure that all handsets used in connection with its Lifeline service offering will be E911-compliant. In point of fact, TAG’s phones have always been and will continue to be 911 and E911-compliant. TAG uses phones purchased from various entities, and all phones undergo a thorough quality inspection by TAG prior to being distributed to customers. All TAG handsets are required to meet TAG’s minimum handset specifications, which ensure that the handset models used meet all 911 and E911 requirements. As a result, any existing TAG customer that qualifies for and subsequently elects Lifeline service will already have a 911/E911-compliant handset provided by TAG. Additionally, any new customer that qualifies for and enrolls in TAG’s Lifeline program is assured of receiving a 911/E911-compliant handset as well, free of charge.

**COMPLIANCE PLAN**

I. **PROCEDURES TO ENROLL A SUBSCRIBER IN LIFELINE**

   A. **Policy**

   TAG will comply with the uniform eligibility criteria established in new section 54.409 of the Commission’s rules (when it becomes effective on June 1, 2012), as well as any additional certification and verification requirements for Lifeline eligibility in states where TAG is designated as an ETC.

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7 See Compliance Plan Public Notice at 3.
Therefore, all subscribers will be required to demonstrate eligibility based at least on: (1) household income at or below 135% of the Federal Poverty Guidelines for a household of that size; or (2) the household’s participation in one of the federal assistance programs listed in new sections 54.409(a)(2) or 54.409(a)(3) of the Commission’s rules. In addition, through the certification requirements described below, TAG will confirm that the subscriber is not already receiving a Lifeline service and no one else in the subscriber’s household is subscribed to a Lifeline service.

B. Eligibility Determination

If TAG cannot determine a prospective subscriber’s eligibility for Lifeline by accessing income databases or program eligibility databases, TAG’s employees or agents (“Company personnel”) will review documentation establishing eligibility pursuant to the Lifeline rules.⁸ All Company personnel who interact with current or prospective customers will be trained to assist Lifeline applicants in determining whether they are eligible to participate based on the federal and state-specific income-based and/or program-based criteria. These Company personnel will be trained to answer questions about Lifeline eligibility, and will review required documentation to determine whether it satisfies the Lifeline Reform Order and state-specific eligibility requirements using state-specific checklists.⁹

Proof of Eligibility. Company personnel will be trained on acceptable documentation required to establish income-based and program-based eligibility.¹⁰

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⁸ See Lifeline Reform Order, ¶ 100; section 54.410(b)(1)(i)(B), 54.410(c)(1)(i)(B); Cricket Compliance Plan at 4.
⁹ See Cricket Compliance Plan at 6.
¹⁰ See Lifeline Reform Order, ¶ 101.
Acceptable documentation of program eligibility includes: (1) the current or prior year’s statement of benefits from a qualifying state, federal or Tribal program; (2) a notice letter of participation in a qualifying state, federal or Tribal program; (3) program participation documents (e.g., the consumer’s Supplemental Nutrition Assistance Program (SNAP) electronic benefit transfer card or Medicaid participation card (or copy thereof)); or (4) another official document evidencing the consumer’s participation in a qualifying state, federal or Tribal program.\(^{11}\)

Acceptable documentation of income eligibility includes the prior year’s state, federal, or Tribal tax return; current income statement from an employer or paycheck stub; a Social Security statement of benefits; a Veterans Administration statement of benefits; a retirement/pension statement of benefits; an Unemployment/Workmen's Compensation statement of benefits; federal or Tribal notice letter of participation in General Assistance; or a divorce decree, child support award, or other official document containing income information for at least three months time.\(^ {12}\)

Company personnel will examine this documentation for each Lifeline applicant, and will record the type of documentation used to satisfy the income- or program-based criteria.\(^ {13}\) TAG will not retain a copy of this documentation.\(^ {14}\) Where Company personnel conclude that proffered documentation is insufficient to establish such eligibility, TAG will deny the associated application and inform the applicant of the

\( ^{11} \) *Id.* and section 54.410(c)(1)(i)(B).

\( ^{12} \) See *Lifeline Reform Order*, ¶101; section 54.410(b)(1)(i)(B).

\( ^{13} \) See *Lifeline Reform Order*, ¶101; sections 54.410(b)(1)(iii), 54.410(c)(1)(iii).

\( ^{14} \) See *Lifeline Reform Order*, ¶101; sections 54.410(b)(1)(ii), 54.410(c)(1)(ii).
reason for such rejection.\textsuperscript{15} In the event that Company personnel cannot ascertain whether documentation of a specific type is sufficient to establish an applicant’s eligibility, the matter will be escalated to the appropriately qualified supervisory personnel at TAG’s corporate headquarters in Carrollton, Texas.\textsuperscript{16}

\textbf{De-Enrollment for Ineligibility.} If TAG has a reasonable basis to believe that one of its Lifeline subscribers no longer meets the eligibility criteria, TAG will notify the subscriber of impending termination in writing and in compliance with any state dispute resolution procedures applicable to Lifeline termination, and give the subscriber 30 days to demonstrate continued eligibility.\textsuperscript{17} A demonstration of eligibility must comply with the annual verification procedures below and found in new rule section 54.410(f), including the submission of a completed and signed certification form.

\textbf{C. Subscriber Certifications for Enrollment}

TAG will implement certification policies and procedures that enable consumers to demonstrate their eligibility for Lifeline assistance to Company personnel as detailed in the \textit{Lifeline Reform Order}, together with any additional state certification requirements.\textsuperscript{18} TAG shares the Commission’s concern about abuse of the Lifeline program and is thus committed to the safeguards stated herein, with the belief that these procedures will prevent TAG’s customers from engaging in such abuse of the program, inadvertently or intentionally.\textsuperscript{19} Every applicant will be required to complete an

\textsuperscript{15} See Cricket Compliance Plan at 6.
\textsuperscript{16} See \textit{id}.
\textsuperscript{17} See \textit{Lifeline Reform Order}, ¶ 143; section 54.405(e)(1).
\textsuperscript{18} \textit{Lifeline Reform Order}, ¶ 61; section 54.410(a).
\textsuperscript{19} See Cricket Compliance Plan at 3.
application/certification form containing disclosures, and collecting certain information and certifications as discussed below. Applicants that do not complete the form in person will be required to submit a completed and signed application/certification to TAG by mail, facsimile, electronic mail or other electronic transmission, inclusive of the required proof of eligibility. Any evidentiary documentation submitted with the application/certification is used strictly to verify a consumer’s eligibility to participate in the Lifeline program. Upon approval of the customer’s application/certification, such proof of eligibility is either returned to the customer or destroyed, and is not retained by TAG, as previously stated in section I.B above. In addition, Company personnel will verbally explain the certifications to consumers when they are enrolling in person or over the phone.

Disclosures. TAG’s application/certification forms will include the following disclosures: (1) Lifeline is a federal benefit and willfully making false statements to obtain the benefit can result in fines, imprisonment, de-enrollment or being barred from the program; (2) only one Lifeline service is available per household; (3) a household is defined, for purposes of the Lifeline program, as any individual or group of individuals who live together at the same address and share income and expenses; (4) a household is not permitted to receive Lifeline benefits from multiple providers; (5) violation of the one-per-household limitation constitutes a violation of the Commission’s rules and will result in the applicant’s de-enrollment from the program; and (6) Lifeline is a non-

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20 See Model Application/Certification Forms, included as Exhibit B. See Compliance Plan Public Notice at 3.

21 See Lifeline Reform Order, ¶ 123.
transferable benefit and the applicant may not transfer his or her benefit to any other person.\textsuperscript{22}

Application/certification forms will also state that: (1) the service for which the consumer is applying is a Lifeline service, (2) Lifeline is a government assistance program, and (3) only eligible consumers may enroll in the program.\textsuperscript{23}

In addition, TAG will notify the applicant that the Lifeline service must be personally activated by the applicant/subscriber and the service will be deactivated and the subscriber de-enrolled if the subscriber does not use the service for 60 days.\textsuperscript{24}

**Information Collection.** TAG will also collect the following information from the applicant in the application/certification form: (1) the applicant’s full name;\textsuperscript{25} (2) the applicant’s full residential address (P.O. Box is not sufficient\textsuperscript{26}); (3) whether the applicant’s residential address is permanent or temporary; (4) the applicant’s billing address, if different from the applicant’s residential address; (5) the applicant’s date of birth; (6) the last four digits of the applicant’s Social Security number (or the applicant’s Tribal identification number, if the subscriber is a member of a Tribal nation and does not have a Social Security number); (7) if the applicant is seeking to qualify for Lifeline under the program-based criteria, the name of the qualifying assistance program from which the applicant, his or her dependents, or his or her household receives benefits;\textsuperscript{27}

\textsuperscript{22} See Lifeline Reform Order, ¶ 121; section 54.410(d)(1).

\textsuperscript{23} See section 54.405(c).

\textsuperscript{24} See Lifeline Reform Order, ¶ 257.

\textsuperscript{25} See Cricket Compliance Plan at 4.

\textsuperscript{26} See Lifeline Reform Order, ¶ 87.

\textsuperscript{27} See Cricket Compliance Plan at 4.
and (8) if the applicant is seeking to qualify for Lifeline under the income-based criterion, the number of individuals in his or her household. \( ^{28} \)

**Applicant Certification.** Consistent with new rule section 54.410(d)(3), TAG will require the applicant to certify, under penalty of perjury, in writing or by electronic signature or interactive voice response recording, \( ^{29} \) the following: (1) the applicant meets the income-based or program-based eligibility criteria for receiving Lifeline; (2) the applicant will notify TAG within 30 days if for any reason he or she no longer satisfies the criteria for receiving Lifeline including, as relevant, if the applicant no longer meets the income-based or program-based criteria for receiving Lifeline support, the applicant is receiving more than one Lifeline benefit, or another member of the applicant’s household is receiving a Lifeline benefit; (3) if the applicant is seeking to qualify for Lifeline as an eligible resident of Tribal lands, that he or she lives on Tribal lands; (4) if the applicant moves to a new address, that he or she will provide that new address to TAG within 30 days; (5) if the applicant provided a temporary residential address to TAG, the applicant will be required to verify his or her temporary residential address every 90 days; (6) the applicant’s household will receive only one Lifeline service and, to the best of the applicant’s knowledge, the applicant’s household is not already receiving a Lifeline service; \( ^{30} \) (7) the information contained in the applicant’s application/certification form is true and correct to the best of the applicant’s knowledge; \( ^{31} \) (8) the applicant acknowledges that providing false or fraudulent

\( ^{28} \) See section 54.410(d)(2). See Cricket Compliance Plan at 4.

\( ^{29} \) See Lifeline Reform Order. ¶¶ 168-69; section 54.419.

\( ^{30} \) See Cricket Compliance Plan at 4.

\( ^{31} \) See id. at 5.
information to receive Lifeline benefits is punishable by law; and (9) the applicant acknowledges that the applicant may be required to re-certify his or her continued eligibility for Lifeline at any time, and the applicant’s failure to re-certify as to the applicant’s continued eligibility will result in de-enrollment and the termination of the applicant’s Lifeline benefits pursuant to the de-enrollment policy included below and in the Commission’s rules.

In addition, the applicant will be required to authorize TAG to access any records required to verify the applicant’s statements on the application/certification form and to confirm the applicant’s eligibility for the Lifeline credit.\(^{32}\) The applicant must also authorize TAG to release any records required for the administration of the Lifeline credit program, including to USAC to be used in a Lifeline program database.\(^{33}\)

D. Annual Verification Procedures

TAG will annually re-certify all subscribers by querying the appropriate eligibility databases or obtaining a signed certification from each subscriber consistent with the certification requirements above and new section 54.410(d) of the Commission’s rules. This certification will include a confirmation that the applicant’s household will receive only one Lifeline service and, to the best of the subscriber’s knowledge, the subscriber’s household is receiving no more than one Lifeline service.\(^{34}\) TAG will notify each

\(^{32}\) See id.

\(^{33}\) See Section 54.404(b)(9). The application/certification form will also describe the information that will be transmitted, that the information is being transmitted to USAC to ensure the proper administration of the Lifeline program and that failure to provide consent will result in the applicant being denied the Lifeline service. See id. See also Cricket Compliance Plan at 5.

\(^{34}\) See Lifeline Reform Order, ¶ 120 and Cricket Compliance Plan at 8.
participating Lifeline customer annually that he or she must confirm his or her continued eligibility in accordance with the applicable requirements.\textsuperscript{35} Further, the verification materials will inform the subscriber that he or she is being contacted to re-certify his or her continuing eligibility for Lifeline service and if the subscriber fails to respond, he or she will be de-enrolled from the program.\textsuperscript{36}

\textbf{2012 Verification.} TAG will re-certify the eligibility of each of its existing subscribers as of June 1, 2012 on a rolling basis by the end of 2012 and report the results to USAC by January 31, 2013.\textsuperscript{37} TAG will contact its subscribers via text message to their Lifeline supported telephone, or by mail, phone, email or other Internet communication. The notice will explain the actions the customer must take to retain their Lifeline benefits, when such Lifeline benefits may be terminated, and how to contact TAG in response to the re-certification requirement.

\textbf{Verification De-Enrollment.} TAG will de-enroll subscribers that do not respond to the annual verification or fail to provide the required certification.\textsuperscript{38} TAG will give subscribers 30 days to respond to the initial annual verification inquiry. If the subscriber does not respond, TAG will send a separate written notice explaining that failure to respond within 30 days will result in the subscriber’s de-enrollment from the Lifeline program. If the subscriber does not respond within 30 days from the date of the written notice, TAG will de-enroll the subscriber within five business days.

\textsuperscript{35} See Cricket Compliance Plan at 8.
\textsuperscript{36} See Lifeline Reform Order, ¶ 145.
\textsuperscript{37} See id., ¶ 130.
\textsuperscript{38} See id., ¶ 142; section 54.54.405(e)(4).
E. Activation and Non-Usage

TAG will not consider a Lifeline subscriber activated, and will not seek reimbursement for Lifeline service for that subscriber, until the subscriber activates TAG’s Lifeline service by affirmatively acknowledging that they are the applicant and that they have applied for and wish to receive Lifeline service from TAG.\(^{39}\) In addition, after service activation, TAG will provide a de-enrollment notice to subscribers that have not used their service for 60 days. After 60 days of non-use, TAG will provide notice to the subscriber that failure to use the Lifeline service or provide other confirmation directly to TAG that the subscriber wishes to retain their Lifeline service within 30-days from the date of the de-enrollment notice will result in de-enrollment from the Lifeline program.\(^{40}\) Subscribers can “use” the service by: (1) completing an outbound call; (2) purchasing minutes from TAG to add to the subscriber’s plan; (3) answering an incoming call from a party other than TAG; or (4) responding to a direct contact from TAG confirming that the subscriber wants to continue receiving the service.\(^{41}\)

If the subscriber does not respond to the notice as provided above, the subscriber will be de-enrolled from the Lifeline program and TAG will not request further Lifeline

\(^{39}\) TAG’s activation process requires customers to contact the TAG Customer Welcome Center to activate their service upon receipt of their handset. New activations are routed to a dedicated activation hotline where TAG’s specially trained Customer Support Agents validate the information contained in the subscriber’s application, receive affirmative acknowledgment that the individual activating the phone is the applicant and that they have applied for and wish to receive Lifeline service from TAG, and then activate the Lifeline Service.

\(^{40}\) See Lifeline Reform Order, ¶ 257; section 54.405(e)(3). See Cricket Compliance Plan at 2 (stating that it did not need to implement a non-usage policy because it offered only plans with unlimited local and long distance calling).

\(^{41}\) See Lifeline Reform Order, ¶ 261; section 54.407(c)(2).
reimbursement for the subscriber. TAG will report annually to the Commission the number of subscribers de-enrolled for non-usage by month.42

F. Additional Measures to Prevent Waste, Fraud and Abuse

To supplement its verification and certification procedures, and to better ensure that customers understand the Lifeline service restrictions with respect to duplicates, TAG will implement measures and procedures to prevent duplicate Lifeline benefits being awarded to the same household. These measures entail additional emphasis in written disclosures as well as live due diligence.43

In addition to checking the National Lifeline Accountability Database contemplated in the Lifeline Reform Order (the “Database”) when it becomes available, Company personnel will emphasize the “one Lifeline phone per household” restriction in their direct sales contacts with potential customers.44 Training materials will include a discussion of the limitation to one Lifeline phone per household, and the need to ensure that the customer is informed of this restriction.45 All Company personnel interacting with existing and potential Lifeline customers will undergo training regarding the eligibility and certification requirements in the Lifeline Reform Order and this Compliance Plan.

**National Lifeline Accountability Database.** When the Database becomes available, TAG will comply with the requirements of new rule section 54.404. TAG will query the Database to determine whether an applicant is currently receiving Lifeline

42 See Lifeline Reform Order, ¶ 257; section 54.405(e)(3).
43 See Cricket Compliance Plan at 9.
44 See id., at 6, 9.
45 See id.
service from another ETC and whether anyone else living at the applicant’s residential address is currently receiving Lifeline service.\textsuperscript{46}

One-Per-Household. TAG will implement the requirements of the \textit{Lifeline Reform Order} to ensure that it provides only one Lifeline benefit per household\textsuperscript{47} through the use of its application/certification forms discussed above, internal database checks and its marketing materials discussed below. Upon receiving an application for Lifeline service, TAG will search its own internal records to ensure that it does not already provide Lifeline-supported service to someone at the same residential address.\textsuperscript{48} If so, and the applicant lives at an address with multiple households, TAG will require the applicant to complete and submit a written USAC document containing the following: (1) an explanation of the Commission’s one-per-household rule; (2) a check box that an applicant can mark to indicate that he or she lives at an address occupied by multiple households; (3) a space for the applicant to certify that he or she shares an address with other adults who do not contribute income to the applicant’s household and share in the

\textsuperscript{46} See \textit{Lifeline Reform Order}, \S 203. Company will also transmit to the National Database the information required for each new and existing Lifeline subscriber. See \textit{id.}, \S\S 189-195; section 54.404(b)(6). Further, Company will update each subscriber’s information in the National Database within ten business days of any change, except for de-enrollment, which will be transmitted within one business day. See section 54.404(b)(8),(10).

\textsuperscript{47} A “household” is any individual or group of individuals who are living together at the same address as one economic unit. A household may include related and unrelated persons. An “economic unit” consists of all adult individuals contributing to and sharing in the income and expenses of a household. An adult is any person eighteen years or older. If an adult has no or minimal income, and lives with someone who provides financial support to him/her, both people shall be considered part of the same household. Children under the age of eighteen living with their parents or guardians are considered to be part of the same household as their parents or guardians. See \textit{Lifeline Reform Order}, \S 74; section 54.400(h).

\textsuperscript{48} See \textit{id.}, \S 78 and Cricket Compliance Plan at 7.
household’s expenses or benefit from the applicant’s income, pursuant to the Commission’s definition; and (4) the penalty for a consumer’s failure to make the required one-per-household certification (i.e., de-enrollment). Further, if an applicant provides a temporary address on his or her application/certification form collected as described above, TAG will verify with the applicant/subscriber every 90 days that the address provided in the application/certification remains valid.

Finally, Company personnel will inform each Lifeline applicant that he or she may be receiving Lifeline support under another name, facilitate the applicant’s understanding of what constitutes “Lifeline-supported services,” and assist in determining whether he or she is already benefiting from Lifeline support, by informing the consumer that not all Lifeline services are currently marketed under the name Lifeline.

**Marketing Materials.** Within the deadline provided in the *Lifeline Reform Order*, TAG will include the following information regarding its Lifeline service on all marketing materials describing the service: (1) it is a Lifeline service, (2) Lifeline is a government assistance program, (3) Lifeline service is non-transferable, (4) only eligible consumers may enroll in the Lifeline program, (5) the Lifeline program is limited to one discount per household; (6) what documentation is necessary for enrollment; (7) TAG’s name (the ETC); and (8) a statement informing consumers that willfully making a false statement in order to obtain the Lifeline benefit can be punished by fine, imprisonment or being barred from the program. These statements will be included in all print, audio

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49 See *Lifeline Reform Order*, ¶ 78.
50 See *id.*, ¶ 89.
51 See Cricket Compliance Plan at 4.
52 See *Lifeline Reform Order*, ¶ 275; section 54.405(c).
video and web materials (including social networking media) used to describe or enroll customers in TAG’s Lifeline service offering, as well as TAG’s application/certification forms and annual re-certification forms.\textsuperscript{53} This specifically includes the Company’s website (www.tagmobile.com) and any outdoor signage.\textsuperscript{54} Samples of TAG’s marketing materials are included as Exhibit C.

G. Company Reimbursements From the Fund

To ensure that TAG does not seek reimbursement from the Fund without a subscriber’s consent, TAG will certify, as part of each reimbursement request, that it is in compliance with all of the Commission’s Lifeline rules and, to the extent required, has obtained valid application/certification and verification forms from each of the subscribers for whom it is seeking reimbursement.\textsuperscript{55} Further, the Company will transition the submission of its FCC Forms 497 to the eighth day of each month in order to be reimbursed the same month, and inform USAC, to the extent necessary, to transition its reimbursement process to actual claims rather than projected claims over the course of more than one month.\textsuperscript{56} In addition, TAG will keep accurate records as directed by USAC\textsuperscript{57} and as required by new section 54.417 of the Commission’s rules.

H. Annual Company Certifications

TAG will submit an annual certification to USAC, signed by a Company officer under penalty of perjury, that TAG: (1) has policies and procedures in place to review

\textsuperscript{53} Id.
\textsuperscript{54} Id.
\textsuperscript{55} See Lifeline Reform Order, ¶ 128; section 54.407(d).
\textsuperscript{56} See Lifeline Reform Order, ¶¶ 302-306.
\textsuperscript{57} See id.
consumers’ proof of eligibility documentation and ensure that its Lifeline subscribers are eligible to receive Lifeline services;\textsuperscript{58} (2) is in compliance with all federal Lifeline certification procedures;\textsuperscript{59} and (3) has obtained a valid application/certification form for each subscriber for whom TAG seeks Lifeline reimbursement.\textsuperscript{60}

In addition, TAG will provide the results of its annual re-certifications/verifications to the Commission, USAC, the applicable state commission and the relevant Tribal governments (for subscribers residing on Tribal lands) on an annual basis.\textsuperscript{61} Further, as discussed above, TAG will report annually to the Commission the number of subscribers de-enrolled for non-usage by month.\textsuperscript{62}

TAG will also annually report to the Commission, USAC, and relevant state commissions and the relevant authority in a U.S. territory or Tribal government as appropriate,\textsuperscript{63} the Company name, names of TAG’s holding company, operating companies and affiliates, and any branding (such as a “dba” or brand designation) as well as relevant universal service identifiers for each entity by Study Area Code.\textsuperscript{64} TAG will report annually information regarding the terms and conditions of its Lifeline plans for voice telephony service offered specifically for low income consumers during the previous year, including the number of minutes provided and whether there are additional

\textsuperscript{58} See Lifeline Reform Order, ¶ 126; section 54.416(a)(1).
\textsuperscript{59} See Lifeline Reform Order, ¶ 127; section 54.416(a)(2).
\textsuperscript{60} See section 54.416(a)(3).
\textsuperscript{61} See Lifeline Reform Order, ¶¶ 132,148; section 54.416(b).
\textsuperscript{62} See Lifeline Reform Order, ¶ 257; section 54.405(e)(3).
\textsuperscript{63} See Lifeline Reform Order, section 54.422(c).
\textsuperscript{64} See Lifeline Reform Order, ¶¶ 296, 390; section 54.422(a).
charges to the consumer for service, including minutes of use and/or toll calls. Finally, TAG will annually provide detailed information regarding service outages in the previous year, the number of complaints received and certification of compliance with applicable service quality standards and consumer protection rules, as well as a certification that TAG is able to function in emergency situations.

I. Cooperation with State and Federal Regulators

TAG has cooperated and will continue to cooperate with federal and state regulators to prevent waste, fraud and abuse. More specifically, TAG will:

- Make available state-specific subscriber data, including the names and addresses of its Lifeline subscribers, to USAC and to each state public utilities commission where TAG operates for the purpose of determining whether an existing Lifeline subscriber receives Lifeline service from another carrier;

- Assist the Commission, USAC, state commissions, and other ETCs in resolving instances of duplicative enrollment by Lifeline subscribers, including by providing to USAC and/or any state commission, upon request, the necessary information to detect and resolve duplicative Lifeline claims;

- Promptly investigate any notification that it receives from the Commission, USAC, or a state commission to the effect that one of its customers already receives Lifeline service from another carrier; and

- Immediately de-enroll any subscriber whom TAG has a reasonable basis to believe is receiving Lifeline-supported service from another ETC or is no longer eligible to participate in the Lifeline program – whether or not

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65 See Lifeline Reform Order, ¶ 390; section 54.422(b)(5).
66 See Lifeline Reform Order, ¶ 389; section 54.422(b)(1)-(4).
67 TAG anticipates that the need to provide such information will sunset following the implementation of the Database.
68 See section 54.405(e)(1).
such information is provided by the Commission, USAC, or a state commission.\textsuperscript{69}

II. Description of Lifeline Service Offerings\textsuperscript{70}

TAG will offer its Lifeline service in the states where it is designated as an ETC\textsuperscript{71} and throughout the coverage area of its underlying providers, Sprint and Verizon Wireless. TAG’s Lifeline offering will provide customers with at least 100 anytime voice minutes per month, and text messaging at a rate of 3 texts per voice minute, at no charge.\textsuperscript{72} Lifeline customers can purchase additional bundles of minutes, referred to in TAG’s general terms and conditions as Replenishment plans. TAG’s Replenishment plans are available in either 7 day or 30 day increments, and include text messaging and data service. Standard Replenishment plan pricing and terms are as follows:

- 7 Day Plan – 100 minutes, up to 200 text messages & 5MB data\textsuperscript{73} for $7.00
- 30 Day Plan 1 – 500 minutes, up to 1000 text messages & 20MB data for $20.00
- 30 Day Plan 2 – 1000 minutes, up to 1200 text messages & 30MB data for $30.00

These Replenishment plans, or “top-up” minutes, are available for purchase at TAG’s retail locations and on its website. Where text messaging is not included in a plan as a separate component, it is available with all TAG voice plans at the rate of three (3) texts, either sent or received, to one (1) minute of airtime usage. Additional information

\textsuperscript{69} See Cricket Compliance Plan at 10.

\textsuperscript{70} See Compliance Plan Public Notice at 3.

\textsuperscript{71} TAG is currently designated as an ETC in Arkansas, Kentucky, Louisiana, Maryland, Oklahoma, and West Virginia.

\textsuperscript{72} TAG’s Lifeline offering in Kentucky provides customers with 200 anytime voice minutes per month, and text messaging at a rate of 3 texts per voice minute. TAG’s Lifeline offering in Oklahoma is not yet set and is subject to further discussions with staff.

\textsuperscript{73} Available on phones with data capabilities.
regarding TAG’s plans, rates and services can be found on its website at www.tagmobile.com.

In addition to free voice services, TAG’s Lifeline plan will include a free handset and custom calling features at no charge, including Caller ID, Call Waiting, Call Forwarding, 3-Way Calling, and Voicemail. All plans include domestic long-distance at no extra per minute charge. Calls to 911 emergency services are always free, regardless of service activation or availability of minutes.

III. Demonstration of Financial and Technical Capabilities and Certifications Required for ETC Designation

Financial and Technical Capabilities. Revised Commission rule 54.202(a)(4), 47 C.F.R. 54.202(a)(4), requires carriers petitioning for ETC designation to demonstrate financial and technical capability to comply with the Commission’s Lifeline service requirements. The Compliance Plan Public Notice requires that carriers’ compliance plan include this demonstration. Among the factors the Commission will consider are: a carrier’s prior offering of service to non-Lifeline subscribers, the length of time the carrier has been in business, whether the carrier relies exclusively on Lifeline reimbursement to operate; whether the carrier receives revenues from other sources and whether the carrier has been the subject of an enforcement action or ETC revocation proceeding in any state.

TAG has been providing telecommunications service since March of 2010 and it has been providing Lifeline service since October of 2010. As discussed in Section II supra, TAG receives revenue from a number of sources which are completely

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74 See Compliance Plan Public Notice at 3.
75 See Lifeline Reform Order, ¶¶ 387-388 (revising Commission rule 54.202(a)(4)).
independent from the revenue it receives in the form of Lifeline reimbursements. TAG’s revenue stream includes, in addition to its Lifeline service offerings, income from the sale of replenishment airtime minutes, the sale of prepaid wireless service to non-Lifeline consumers, the sale of wholesale airtime to smaller and/or regional wireless service providers, and the sale of various other ancillary services, including but not limited to Wireless Land Line Replacement service, data services, and text only service packages. Consequently, TAG has not and will not be relying exclusively on Lifeline reimbursement for its operating revenues. TAG receives revenues from these wholesale and non-Lifeline retail offerings, and also has access to other financial resources including from its parent company. The Company has not been subject to enforcement sanctions or ETC revocation proceedings in any state.

Service Requirements Applicable to TAG’s Support. The Compliance Plan Public Notice requires carriers to include “certifications required under newly amended section 54.202 of the Commission’s rules.” TAG certifies that it will comply with the service requirements applicable to the support it receives. TAG provides all of the telecommunications services supported by the Lifeline program and will make the services available to all qualified consumers throughout the states in which it is designated as an ETC. TAG’s services include voice telephony services that provide voice grade access to the public switched network or its functional equivalent. TAG’s service offerings provide its customers with a set number of minutes of use for local service at no charge to the customer. TAG’s current Lifeline offerings include the

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76 Compliance Plan Public Notice at 3.
77 47 C.F.R. § 54.202(a)(1).
packages described in Section II *supra* that can be used for both local and domestic toll service.

TAG also will provide access to emergency services provided by local government or public safety officials, including 911 and E911 where available, and will comply with any Commission requirements regarding E911-compatible handsets. As discussed above, TAG will comply with the Commission’s forbearance grant conditions relating to the provision of 911 and E911 services and handsets.

Finally, TAG will not provide toll limitation service (“TLS”), which allows low income consumers to avoid unexpected toll charges. However, since TAG is a prepaid service provider, customers cannot be disconnected for failure to pay toll charges, nor are there additional charges for exceeding their pre set minutes. Further, TAG, like most wireless carriers, does not differentiate domestic long distance toll usage from local usage and all usage is paid for in advance. Pursuant to the *Lifeline Reform Order*, subscribers to such services are not considered to have voluntarily elected to receive TLS.78

**IV. Conclusion**

TAG submits that its Compliance Plan fully satisfies the conditions set forth in the Commission’s *Lifeline Reform Order*, the Compliance Plan Public Notice and the Lifeline rules. Accordingly, TAG respectfully requests that the Commission expeditiously approve its Compliance Plan.

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78 *See Lifeline Reform Order*, ¶ 230.
Respectfully submitted,

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(202) 342-8544

Counsel to TAG Mobile, LLC

March 6, 2012
EXHIBIT A
Amvensys Capital Group, LLC (ACG) is the parent company of TAG Mobile, LLC. All subsidiaries of ACG are sister companies of each other. Only four ACG subsidiaries offer telecommunications services: (1) dPi Teleconnect – a designated ETC providing prepaid wireline phone service, dial-up Internet and Lifeline supported wireline phone service, (2) TAG Mobile – a designated ETC providing prepaid wireless service and Lifeline wireless service, (3) Unity Telecom – Commercial wireline, VoIP, DSL and Hosted PBX services, and (4) Intelliverse – VoIP, IVR and Hosted PBX services.
EXHIBIT B
FREE Cell Phone with free minutes every 30-days for a year!

TAG Mobile Lifeline minute plans include:

- Nationwide coverage via Sprint or Verizon networks
- Minutes good for local and domestic long distance calls
- Calls to 911 available even when your phone has no minutes left
- Text messaging
- Voicemail
- No charge calls to 211

Do you qualify for this FREE program?
You may qualify for a FREE PHONE and FREE SERVICE, with no activation fee if you participate in any one of the following programs:

- Supplemental Security Income (SSI)
- Federal Public Housing (Section 8)
- Low-Income Home Energy Assistance
- Temporary Assistance to Needy Families (TANF)
- Food Stamps
- Medicaid
- National School Lunch Program

This is a Lifeline service limited to one discount per household. Lifeline is a government assistance program and is non-transferable. Proof of eligibility, such as an eligible program card or statement of benefits, is required and only eligible consumers may enroll. Consumers who willfully make a false statement in order to obtain a Lifeline benefit can be punished by fine or imprisonment, or can be barred from the program.

Questions? Contact Customer Service at 1-866-959-4918

Need More Minutes Each Month?

<table>
<thead>
<tr>
<th>Price</th>
<th>Minutes Packages</th>
<th>Expiration</th>
</tr>
</thead>
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<tr>
<td>$7.00</td>
<td>100 Minutes &amp; up to 200 texts</td>
<td>7 days</td>
</tr>
<tr>
<td>$20.00</td>
<td>500 Minutes &amp; up to 1000 texts</td>
<td>30 days</td>
</tr>
<tr>
<td>$30.00</td>
<td>1000 Minutes &amp; up to 1200 texts</td>
<td>30 days</td>
</tr>
</tbody>
</table>

Terms and Conditions:

Provision of a free phone and a preset amount of free monthly minutes of use are provided by TAG as part of the Universal Service Low Income support mechanism commonly referred to as the Lifeline program. Lifeline benefits are Federal benefits limited to a single line of service per household. You may not receive multiple Lifeline discounts. You may apply your Lifeline discount to either one landline or one wireless number, but you cannot have the discount on both. Note that not all Lifeline services are currently marketed under the name Lifeline. If you do not qualify for Lifeline supported services, you may opt to purchase a phone and pay a one-time activation fee plus the cost of one of TAG’s pre-paid service packages per month. In most cases, TAG service will only work on cellular handsets provided by/purchased from TAG. Text messaging used with Lifeline service is decommissioned for mobile originating and mobile terminating messages at the rate of 3 texts, either sent or received, to 1 of your free monthly minutes. It does not cost you minutes to check your voicemail from any other phone. Unused Lifeline minutes expire at midnight PST on the 30th day of the billing cycle associated with your Lifeline account, which is determined by your service initiation date. By activating and using this service you agree to indemnify and hold harmless TAG Mobile, LLC and its affiliates for any damages that arise from the use of the service. The wireless service described herein is provided on either the Sprint or Verizon Wireless Network and is resold under the TAG Mobile brand. TAG Mobile is a registered trademark. For complete terms and conditions visit our website: www.tagmobile.com.
This is a Lifeline service limited to one discount per household. Lifeline is a government assistance program and is non-transferrable. Proof of eligibility, such as an eligible program card or statement of benefits, is required and only eligible consumers may enroll. Consumers who willfully make a false statement in order to obtain a Lifeline benefit can be punished by fine or imprisonment or can be barred from the program.
Tag Mobile
Free Cell Phone
Free Minutes Every Month
No Contract
No Credit Check
Sign Up Today!

www.tagmobile.com

This is a Lifeline service limited to one discount per household. Lifeline is a government assistance program and is non-transferable. Proof of eligibility, such as an eligible program card or statement of benefits, is required and only eligible consumers may enroll. Consumers who willfully make a false statement in order to obtain a Lifeline benefit can be punished by fine or imprisonment or can be barred from the program.
EXHIBIT C
(STATE) Wireless Lifeline Service Application

A complete and signed Lifeline Application and Certification Form ("Application") is required to enroll your household in TAG Mobile, LLC’s ("TAG’s") Lifeline program in your state. This Application is only for the purpose of verifying your eligibility for the Lifeline service program and will not be used for any other purpose. Lifeline is a government assistance program and only eligible consumers may enroll in the program. Lifeline service is a non-transferrable service and therefore may not be transferred to any other individual, including another eligible low-income consumer. All Lifeline subscribers must complete their own Application for service. Service requests will not be processed until this Application has been received and validated by TAG. Applicants must personally activate TAG’s Lifeline service by calling XXX-XXX-XXXX.

Lifeline benefits are federal benefits and Applicants that make false statements in order to obtain the Lifeline benefit can be punished by fine or imprisonment, de-enrollment or can be barred from the program. Only one Lifeline service is available per household. A household is defined, for purposes of the Lifeline program, as any individual or group of individuals who live together at the same address and share income and expenses. A household may not receive multiple Lifeline benefits from multiple providers. A violation of the one-per-household requirement constitutes a violation of the Federal Communication Commission’s rules and will result in de-enrollment from the program, and could result in criminal prosecution by the United States government. The Lifeline benefit may be applied to either one landline or one wireless number, but cannot be applied to both. Note that not all Lifeline services are currently marketed under the name Lifeline.

Each household will be required to verify continued eligibility for Lifeline program participation on at least an annual basis.

I (Applicant) participate in at least one of the following programs, and am able to verify my identity and participation as required:

PLEASE CHECK ONE

- Supplemental Nutrition Assistance Program (SNAP)
- Temporary Assistance for Needy Families (TANF)
- Section 8 Federal Public Housing Assistance (FPHA)
- Low Income Home Energy Assistance Plan (LIHEAP)
- Medicaid (not Medicare)
- National School Lunch Program’s free lunch program (NSL)
- Supplemental Security Income (SSI)
- Income at or below 135% of federal poverty level

Evidence of program eligibility is required. Where such eligibility cannot be validated through a state and/or federal database or other alternative means, it may be validated in person by a TAG Agent by providing a copy of the Applicant's state issued ID card and a copy of the program identification card or other social service agency documentation showing current participation.

I (Applicant) certify, under penalty of perjury that [check boxes]:

- I have read and understand this Application, and swear and affirm that the information contained in this Application is true and correct, to the best of my knowledge and belief. I understand that I must meet certain eligibility qualifications as described above to receive Lifeline assistance, and I further understand that providing false or fraudulent information to receive Lifeline benefits is punishable by law.
- I meet the income-based eligibility criteria for Lifeline service or am a current recipient of the above designated program(s) and will notify TAG within thirty (30) business days (1) if I am no longer participating in any of the above designated program(s); (2) if my household is receiving more than one Lifeline supported service; or (3) if for any other reason my household no longer satisfies the criteria for receiving Lifeline support. I have provided documentation of eligibility if required.
- The residence address provided below is my primary and permanent residence, and not a second home or business. I understand that if I move from the address included on this Application that I am required to notify TAG of my new address within 30 days.
- If I provided a temporary residential address to TAG, I will verify my temporary residential address every 90 days.
- I understand the notification requirements described above with respect to both program eligibility and current address information, and I further understand that I or my household may be subject to penalties if these requirements are not followed.
- I understand that I may be required to re-certify the continued eligibility of my household for participation in the Lifeline program at any time, but will be required to provide such recertification on at least an annual basis. I understand that failure to re-certify as required will result in the termination of Lifeline benefits. I further understand that I may be subject to the same penalties for providing false or fraudulent information at the time of recertification as are applicable to the initial application.
- I authorize TAG to access any records required to verify my statements on this form and to confirm my eligibility for the TAG Lifeline credit. I give permission to the duly authorized official(s) administering the above programs to provide to TAG my participation status in any of the above programs. I give this permission on the condition that the information in this Application and any information about my participation in the above programs provided by officials be maintained by TAG as confidential customer account information.
I authorize TAG to release any records required for the administration of the TAG Lifeline credit program (including my name, telephone number and address), including to the Universal Service Administrative Company, to be used in a Lifeline database and to ensure the proper administration of the Lifeline Program. Failure to consent will result in denial of service.

My household will receive only one Lifeline benefit and, to the best of my knowledge, my household is not currently receiving a Lifeline-supported service from any other provider.

I am entitled to complete this Application, and am not listed as a dependent on another person's tax return (unless over the age of 60).

Applicant’s Signature: ___________________________ Date: __________________________

Name: ______________________________________ D.O.B.: ______________ Last 4 Digits of SSN: ___________

Residence Address (May not be a PO Box):

The address provided above is a temporary address. I will validate this address with TAG every 90 days until I obtain a permanent address.

City: __________________________ State: __________________________ Zip Code: __________________________

Mailing Address (if different than residence address):

City: __________________________ State: __________________________ Zip Code: __________________________

Contact Number: __________________________ E-mail address: __________________________

If Qualifying for Lifeline by Income, the Number of Individuals in My Household: ______________.

I, __________________________, hereby attest that the Applicant’s ID and supporting documentation checked below were presented and verified.

(Agent/Company Representative Name)

Agent/Company Representative Signature: __________________________ Date: __________________________

In order for your TAG Lifeline account to remain active, we require that you use your TAG Lifeline supported wireless service at least once per month.

You can use the service by completing an outbound call, purchasing minutes from TAG to add to your plan, answering an incoming call from someone other than TAG or responding to a direct contact from TAG confirming that you want to continue receiving the service.

For Agent Use Only (check only 1 eligibility category and only 1 box under that category; do not copy or retain documentation):

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A complete and signed Lifeline Application and Certification Form ("Application") is required to enroll your household in TAG Mobile, LLC's ("TAG's") Lifeline program in your state. This Application is only for the purpose of verifying your eligibility for the Lifeline service program and will not be used for any other purpose. Lifeline is a government assistance program and only eligible consumers may enroll in the program. Lifeline service is a non-transferable service and therefore may not be transferred to any other individual, including another eligible low-income consumer. All Lifeline subscribers must complete their own Application for service. Service requests will not be processed until this Application has been received and validated by TAG. Applicants must personally activate TAG's Lifeline service by calling XXX-XXX-XXXX.

Lifeline benefits are federal benefits and Applicants that make false statements in order to obtain the Lifeline benefit can be punished by fine or imprisonment, de-enrollment or can be barred from the program. Only one Lifeline service is available per household. A household is defined, for purposes of the Lifeline program, as any individual or group of individuals who live together at the same address and share income and expenses. A household may not receive multiple Lifeline benefits from multiple providers. A violation of the one-per-household requirement constitutes a violation of the Federal Communication Commission's rules and will result in de-enrollment from the program, and could result in criminal prosecution by the United States government. The Lifeline benefit may be applied to either one landline or one wireless number, but cannot be applied to both. Note that not all Lifeline services are currently marketed under the name Lifeline.

Each household will be required to verify continued eligibility for Lifeline program participation on at least an annual basis.

Please indicate which Lifeline Program for which you qualify:

- Enhanced Lifeline
  I (Applicant) hereby certify that I am an eligible resident of Tribal Lands, I participate in at least one of the following programs and am able to verify my identity and participation as required.

- Regular Lifeline
  I (Applicant) participate in at least one of the following programs, and am able to verify my identity and participation as required.

Evidence of program eligibility is required. Where such eligibility cannot be validated through a state and/or federal database or other alternative means, it may be validated in person by a TAG Agent by providing a copy of the Applicant's state issued ID card and a copy of the program identification card or other social service agency documentation showing current participation.

I (Applicant) certify, under penalty of perjury that [check boxes]:

- I have read and understand this Application, and swear and affirm that the information contained in this Application is true and correct, to the best of my knowledge and belief. I understand that I must meet certain eligibility qualifications as described above to receive Lifeline assistance, and I further understand that providing false or fraudulent information to receive Lifeline benefits is punishable by law.
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I understand that I may be required to re-certify the continued eligibility of my household for participation in the Lifeline program at any time, but will be required to provide such recertification on at least an annual basis. I understand that failure to re-certify as required will result in the termination of Lifeline benefits. I further understand that I may be subject to the same penalties for providing false or fraudulent information at the time of recertification as are applicable to the initial application.

I authorize TAG to access any records required to verify my statements on this form and to confirm my eligibility for the TAG Lifeline credit. I give permission to the duly authorized official(s) administering the above programs to provide to TAG my participation status in any of the above program(s). I give this permission on the condition that the information in this Application and any information about my participation in the above programs provided by officials be maintained by TAG as confidential customer account information.

I authorize TAG to release any records required for the administration of the TAG Lifeline credit program (including my name, telephone number and address), including to the Universal Service Administrative Company, to be used in a Lifeline database and to ensure the proper administration of the Lifeline Program. Failure to consent will result in denial of service.

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Name: ____________________________________________________________ D.O.B.: ________________ Last 4 Digits of SSN: _____________

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City: ____________________________ State: __________________________ Zip Code: __________________

Mailing Address (if different than residence address):

City: ____________________________ State: __________________________ Zip Code: __________________

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If Qualifying for Lifeline by Income, the Number of Individuals in My Household: ______________.

I, ____________________________, hereby attest that the Applicant’s ID and supporting documentation checked below were presented and verified.

(Agent/Company Representative Name)

Agent/Company Representative Signature: _________________________________________________________ Date: ______________

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